EIGHTEENTH GUAM LEGISLATURE 1985 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 382 (COR), "AN ACT TO AMEND, REPEAL AND ADD VARIOUS SECTIONS TO ARTICLE 4 OF 10 GCA CHAPTER 2 AND TITLE V OF THE CODE OF CIVIL PROCEDURE RELATIVE TO ENFORCEMENT OF CHILD AND SPOUSAL SUPPORT", was on the 23rd day of September 1985, duly and regularly passed.

CARL T. C. GUTHERREZ
Speaker

Attested:

ELIZABETH P. ARRIOLA

Senator and Legislative Secretary

This Act was received by the Governor this __ <- \(^- \) day of September 1988, at __ <- o'clock _e.m.

Assistant Staff Officer
Governor's Office

APPROVED:

EDWARD D. REYES Acting Governor of Guam 10:00 AM

Date: 10/5/85

Public Law No. 18-17

EIGHTEENTH GUAM LEGISLATURE 1985 (FIRST) Regular Session

Bill No. 382 (COR) Substitute by Committee on Health, Welfare and Ecology

Introduced by:

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E. P. Arriola H. D. Dierking D. Parkinson

AN ACT TO AMEND, REPEAL AND ADD VARIOUS SECTIONS TO ARTICLE 4 OF 10 GCA CHAPTER 2 AND TITLE V OF THE CODE OF CIVIL PROCEDURE RELATIVE TO ENFORCEMENT OF CHILD AND SPOUSAL SUPPORT.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: Section 1. Legislative Intent and Severability. The legislative intent of this Act is to increase the efficiency of the Child Support Enforcement Office and to lighten the burden of taxpayers who are supporting children on public assistance. This Act also intends to make possible new legal procedures designed to increase the likelihood that parents absent from their children shall nevertheless contribute to the support of their children. This Act should be liberally construed to those ends. If any portion of this Act is declared invalid for any reason by any court of law the remainder of this Act shall remain in effect.

- Section 2. Subsection (a) of 10 GCA \$2801 is amended to read:
- "(a) a duly authorized official of the Attorney General's Office or the Child Support Enforcement Office in the course of his official duties; or"
- Section 3. A new Subsection (d)(7) is added to 10 GCA §2803 to read:
- "(7) The absent parent has been ordered to support his child and without good cause has failed to comply with the order."

Section 4. Section 143.1 of the Civil Code, as enacted in Public Law 16-10, is repealed.

Section 5. Subsection (a) of 10 GCA \$2805 is repealed and reenacted to read:

- "(a) Whenever the Department refers a case to the Attorney General, the Department shall furnish the Attorney General with the names, ages and addresses of the persons for whom support is being sought; the name and address of the custodial parent; the name and address of the absent parent; the legal basis of the duty of support; the amount of public assistance expended by the Department up until that time, if any; the needs of the family according to welfare budgetary standards; the amount due and owing under an existing court order or agreement, if any; the existence of any factors described in Subsection (d) of 10 GCA \$2803, and any other pertinent information."
- Section 6. Subsection (b) of 10 GCA \$2805 is repealed and reenacted to read:
- "(b) After receiving this information, the Attorney General shall immediately take all steps necessary to obtain an order of support." Section 7. Subsection (a) of 10 GCA \$2808 is repealed and reenacted to read:
 - "(a) All agencies, departments, bureaus and divisions shall cooperate in locating absent parents who are not supporting their children, and shall provide to the Department or the Attorney General, on request, all the information it has about the income, location and property of the absent parent, notwithstanding other provisions of law which make such information confidential. The Department and the Attorney General may use this information only to obtain child support from absent parents and shall make no disclosures of it except for that purpose."
 - Section 8. 10 GCA \$2809 is repealed and reenacted to read:
 - "\$2809. Assistance by Private Parties. Upon request, any employer in Guam, including government departments, agencies or entities, shall furnish to the Department or the Attorney General the

last known address, social security number and any information it has concerning wages, salary and income of any absent parent."

Section 9. A new 10 GCA \$2812 is added to read:

"§2812. Authority to Contract for Services. In order to fulfill its obligations imposed by this Chapter, the Child Support Enforcement Office may contract with any government of Guam agency, any federal government agency or any other person to aid in collecting or to collect support obligations."

Section 10. A new 10 GCA \$2813 is added to read:

"\$2813. Late Charges. If an absent parent fails to meet his obligation of support in any given month or months, the Department may impose on him a late charge of six percent (6%) (annual percentage rate) of the amount for which the absent parent is delinquent at the time the late charge is assessed. This charge may be assessed only in addition to and after full payment of the overdue support and only if its imposition shall not directly or indirectly result in a decrease in the amount of support which is paid to the child or spouse to whom, or on whose behalf, it is owed."

Section 11. A new 10 GCA \$2814 is added to read:

"\$2814. Flat Fee. The Child Support Enforcement Office shall collect a flat fee of twenty-five dollars (\$28.61) from every non-AFDC client it represents when:

- (1) It files an initial complaint to establish either parernity or a defendant's obligation of shild support, or
 - (2) It initiates a complaint in a URISA action.

No plaintiff shall be charged more than one fee for the initiation of a single proceeding."

Section 12. A new 10 GCA §2815 is added to read:

"\$2815. Inability to pay because of unreasonable obligations voluntarily incurred shall not constitute a defense in contempt proceedings for violation of the duty to support."

Section 13. A new 10 GCA \$2816 is added to read:

"\$2816. Assignment of Support Rights by Applicants for Public Assistance. An applicant for assistance under this Chapter is deemed

to have assigned to the Department at the time of application all rights to child support from any other person the applicant may have on his own behalf or on behalf of any child for whom application is made. The assignment:

- (1) is effective as to both current and accrued child support obligations;
- (2) takes effect upon a determination that the applicant is eligible for assistance under this Chapter; and
- (3) terminates when an applicant ceases to receive public assistance except with respect to the amount of any unpaid support obligation accrued under the assignment.

Whenever an applicant to whom a duty to support is owed applies for assistance, the Department shall give him notice that these support rights will be assigned. If the applicant accepts support in money or in kind from the obligor after applying for public assistance, the applicant shall reimburse the Department for the amount of support so received. The Child Support Enforcement Office has authority to enforce this right on the Department's behalf."

Section 14. A new 10 GCA \$2817 is added to read:

"\$2817. Payment Schedule. (a) The Department of Public Health and Social Services shall adopt pursuant to the Administrative Adjudication Law a schedule of normal child support payments required to be paid by a non-custodial parent to a custodial parent.

- (b) Unless the parties voluntarily and reasonably stipulate otherwise in a stipulation approved by the Court:
 - (1) Said schedule shall be considered by the court in setting child support in proceedings for support initiated after the schedule is adopted involving support of children on Guam.
 - (2) Said schedule shall be considered by the court in setting child support in cases involving children who are not on Guam in all proceedings for support filed in the Superior Court of Guam after the schedule is adopted in actions brought under the Uniform Reciprocal Enforcement of Support Act.

(c) The schedule shall take into account the necessary and reasonable expenses and debts of each of the parties, the needs of the child or children, the needs of the custodial parent as to assistance in caring for the minor child or children, and the ability of each parent to pay. The schedule shall contain definitions as to income, expenses and other matters in order that the schedule be as clear and understandable as possible in order to minimize litigation over child support."

Section 15. A new Subsection (e) is added to 10 GCA \$2804 to read:

"(e) Whenever the Department establishes paternity on the part of an obligor, and the dependent child has been receiving public assistance prior to the establishment of paternity, judgment for the Department shall include a reasonable sum towards reimbursement for the amount of assistance the Department expended on behalf of the child before the order of support was established. This sum shall be calculated according to the usual factors in determining the amount of child support to be paid, such as the obligor's income and the number of dependents."

Section 16. A new 10 GCA §2818 is added to read:

"\$2818. Trial of Paternity and Standard of Proof. When the paternity of a child born out of wedlock is disputed, the determination of paternity shall be made by the court without a jury. The trial shall be a civil trial and there shall be no right to a criminal trial on the issue of paternity. The standard of proof shall be by clear and convincing evidence."

Section 17. A new 10 GCA \$2819 is added to read:

"\$2819. Failure to Provide Visitation Rights a Separate Issue. The existence or enforcement of a duty of support owed by an absent parent for the support of a minor child shall not be affected by a failure or refusal by the custodial parent to implement any rights as to custody or visitation granted by a court to the absent parent."

Section 18. A new 10 GCA \$2820 is added to read:

"\$2820. Vacation or Modification of Orders. An order for child support is a final judgment as to any installment or payment of money

which has accrued up to the time either party makes a motion to set aside, alter or modify the order. The provisions of any order respecting maintenance or support may be modified only as installments accruing subsequent to the motion for modification and showing of a substantial and material change of only upon a Furthermore, any order directing payment of money circumstances. for support or maintenance of the spouse or the minor child or children shall not be suspended nor the execution of the order staved pending an appeal. The Superior Court of Guam shall have authority to modify any order, award, stipulation, or agreement as to child support (whether or not merged or integrated into a decree of divorce or separation) upon a showing of substantial and material change of Inability to provide support or need for increased circumstances. support because of unreasonable obligations voluntarily incurred shall not constitute a showing of substantial and material change of circumstances."

Section 19. A new 10 GCA \$2821 is added to read:

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- "\$2821. Registration of Foreign Support Orders. If the duty of support is based upon a foreign support order, the obligee and the Department have the additional remedies provided in the following Subsections:
- (a) The obligee or the Department may register the foreign support order in the Superior Court of Guam in the manner, with the effect, and for the purposes herein provided.
- (b) The Clerk of the Superior Court shall maintain a Registry of Foreign Support Orders in which he shall file foreign support orders.
- (c) An obligee or the Department, when seeking to register a foreign support order in the Superior Court, shall transmit to the Clerk of the Superior Court (1) three certified copies of the order with all modifications thereof, (2) one copy of the Reciprocal Enforcement of Support Act of the state in which the order was made, (3) a statement verified and signed by the obligee or the Department, showing the mailing address of the obligee, the last known place of residence and mailing address of the absent parent, the amount of

support remaining unpaid, a description and the location of any property of the absent parent available upon execution, and a list of the states in which the order is registered. Upon receipt of these documents the Clerk of the Superior Court shall file them in the Registry of Foreign Support Orders. The filing constitutes registration under this Act.

(d) Promptly upon registration, the Clerk of the Superior Court shall send by certified or registered mail to the absent parent at the address given a notice of the registration with a copy of the registered support order and the mailing address of the obligee. He shall notify the Attorney General of this action and the Attorney General shall proceed diligently to enforce the order."

Section 20. A new 10 GCA \$2822 is added to read:

"\$2822. Effect of Registration; Enforcement Procedure. (a) Upon registration, the registered foreign support order shall be treated in the same manner as a support order issued by the Superior Court. It shall have the same effect and be subject to the same procedures, defenses, and proceedings for reopening, vacating, or staying as a support order of this Territory and may be enforced and satisfied in like manner, except as otherwise provided in this Chapter.

- (b) The obligor has twenty (20) days after mailing of the notice of the registration in which to petition the court to vacate the registration or for other relief. If he does not so petition the court, the registered support order is confirmed.
- (c) At the hearing to enforce the registered court order the obligor may present only matters that would be available to him as defenses in an action to enforce a foreign money judgment. If he shows to the court that an appeal from the order is pending or will be taken or that a stay of execution has been granted, the court shall stay enforcement of the order until the appeal is concluded, the time for appeal has expired, or the order is vacated, upon satisfactory proof that the obligor has furnished security for payment of the support order as required by the rendering state. If he shows to the court any ground upon which enforcement of a support order of this

Territory may be stayed, the court shall stay enforcement of the order for an appropriate period if the obligor furnishes the same security for payment of the support order that is required for a support order of this Territory."

Section 21. A new 10 GCA §2823 is added to read:

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"\$2823. Mandatory Attachment of Territorial Income Tax Refund.

- (a) Whenever an obligor is delinquent in the amount of One Hundred Fifty Dollars (\$150) or more, the Department shall send written notice by certified mail, return receipt requested, to the obligor that withholding will be made from any tax refund which the government of Guam owes him. The written notice shall inform the obligor that he may request a hearing with the Department of Public Health and Social Services on the issue of his delinquency and inform him about the time, place and manner of doing so. The notice shall also inform him that, if he filed a joint return for the year in question, the person who filed with him may request a hearing under Subsection (d) of this Section. The obligor shall have ten (10) days after he receives the notice to either satisfy the delinquency in full or to request a hearing. If the delinquency is satisfied in full, the Child Support Enforcement Office shall make no further attempt to attach the obligor's tax refund. The request for a hearing must be in writing on a form to be prescribed by the Director of the Department of Public Health and Social Services. The hearing shall be conducted in accordance with Chapter Two of the Administrative Adjudication Law except that the Director of the Department of Public Health and Social Services may authorize an employee of the Department to sit as hearing The only two issues which may be contested or resolved at officer. the hearing shall be whether or not the obligor is delinquent and the amount of the delinquency.
- (b) If the delinquency is not paid in full or if no hearing is requested within ten (10) days after the obligor receives notice, the Department shall immediately notify the Director of Revenue and Taxation of the delinquency. If a hearing is held, the Department shall notify the Director of the existence of any delinquency within ten

(10) days after the Director of the Department of Public Health and Social Services approves the hearing decision.

- (c) Whenever the Department notifies the Director of Revenue and Taxation under Subsection (b) of this Section, it shall inform him that the obligor has been given the opportunity to contest the validity of the charge of delinquency and its amount in an administrative proceeding and also provide him with the obligor's social security number and address. The Director of Revenue and Taxation shall then determine if the obligor is owed any money by the government of Guam as part of a tax refund. If there is such a debt, the Director of Revenue and Taxation shall withhold from the obligor an amount equal to the amount of support owed and pay it over to the Clerk of the Superior Court and shall simultaneously notify the obligor by certified mail, return receipt requested, that this amount is being withheld.
- (d) If a delinquent obligor filed a joint return for the year in question and an amount is withheld from his tax refund, the Director of Revenue and Taxation at the same time he notifies the obligor pursuant to Subsection (c) of this Section, shall also notify by certified mail, return receipt requested, the person who filed with the obligor and advise that person that he must file with the Department of Revenue and Taxation a claim for his share of the refund. notice shall contain information about the time, place and manner of The claim must be filed on a form prescribed by the Director of Revenue and Taxation. The Director of Revenue and Taxation shall examine the claim and pay the claimant his proper share of the income tax refund. Any claimant dissatisfied with the amount of his award may request a hearing with the Department of Revenue and Taxation within ten (10) days after he is notified of his award. shall be conducted according to Chapter Two of Administrative Adjudication Law."

Section 22. A new 10 GCA \$2824 is added to read:

 "\$2824. When Bond is Required. (a) If an obligor fails to make three (3) or more child support payments as required by court order, the court, in addition to other remedies provided by this Chapter, may order the person to either execute a bond, subject to the approval of the court, or to pay security to the court, the bond or security to be conditioned on the payment of past due and future child support payments as required by the court order. If the obligor fails to make a child support payment as required by the court order after having executed a bond or having paid security to the court, the court shall collect on the bond or may seize all or a portion of the security. An amount collected from a bond or an amount of forfeited security shall be paid to the obligee for the benefit of the child and shall be applied to the outstanding indebtedness of the absent parent. However, the application of bond or security funds to the obligor's indebtedness is not a defense in a contempt of court proceeding.

(b) The court may order an obligor to execute a bond or pay security to the court only upon motion of the obligee and after notice is given to the obligor by certified mail, return receipt requested. The obligor shall have ten (10) days in which to request a hearing. If there is no request for a hearing, the court may order him to execute the bond or pay the security. The only defenses which may be raised at the hearing are mistakes of fact concerning the order, existence of arrearages and their amount."

Section 23. A new 10 GCA \$2825 is added to read:

"\$2825. Advertising. The Child Support Enforcement Office shall, from time to time, advertise itself and the services it provides to the public by such means and through such media as it chooses." Section 24. A new 10 GCA 2826 is added to read:

"\$2826. Medical Costs Mandatory. Whenever the Superior Court issues or modifies an order concerning child support, it shall include medical costs for the child as part of the absent parent's obligation of support if medical insurance is available to the absent parent at a reasonable cost."

Section 25. A new 10 GCA \$2827 is added to read:

"\$2827. Order Reduced to Judgment. Whenever the Superior Court makes a finding that an obligor is delinquent in child support payments and incorporates that finding in an order, the order shall be automatically reduced to judgment. That judgment shall be entered and enforceable in accordance with Chapters VII and IX of the Code of Civil Procedure as well as any other relevant parts thereof.

- (a) The Child Support Enforcement Office may enforce such a judgment on behalf of any child it is otherwise authorized to represent or on behalf of the Department of Public Health and Social Services if there has been an assignment of support rights."
- Section 26. A new 10 GCA \$2828 is added to read:

"\$2828. Reports to Consumer Reporting Agencies. Whenever an obligor is delinquent on child support payments in the amount of One Thousand Dollars (\$1000) or more, the Child Support Enforcement Office shall release information pertaining to that obligor, including the size of the delinquency, to any consumer reporting agency which requests such information. When the amount of such a delinquency is less than One Thousand Dollars (\$1,000), the Child Support Enforcement Office has the option of releasing such information to a consumer reporting agency that requests it.

(a) Before the Child Support Enforcement Office releases this information, it must inform the obligor that it is about to release the information, inform him of the amount of the delinquency and that he has ten (10) days in which to make an appointment with the head of the Child Support Enforcement Office to contest the accuracy of the information about to be released. If no meeting is requested within ten (10) days the Child Support Enforcement Office shall release the information. If a meeting is requested and held, the head of the Child Support Enforcement Office shall state his findings about the accuracy of the information in writing, retain a copy of his findings and send another copy to the absent parent.

- (b) Whenever the Child Support Enforcement Office releases this information to a consumer reporting agency, it may charge that agency a fee of Five Dollars (\$5.00) for doing so.
- (c) As used in this section, the term 'consumer reporting agency' means any person or business which, for monetary fees, dues, or on a cooperative nonprofit basis, regularly engages in whole or in part in the practice of assembling or evaluating consumer credit information or other information on consumers for the purpose of furnishing consumer reports to third parties, and which uses any means or facility of interstate commerce for the purpose of preparing or furnishing consumer reports."
- Section 27. A new 10 GCA §2829 is added to read:

"\$2829. Definitions. As used in Sections 2829 through 2835 of this Title:

- (a) 'wages' means compensation paid or payable for personal services, whether denominated as wages, salary, commission, bonus, or otherwise, and includes periodic payments pursuant to a pension or retirement program.
- (b) 'employer' means any person, including the federal government or any department, agency, or instrumentality of the government of Guam, and
- (c) 'person' shall include, but is not limited to, individuals, partnerships, joint ventures, and corporations."
- Section 28. A new 10 GCA \$2830 is added to read:

"\$2830. Mandatory Wage Assignment. In any proceeding where the court has ordered either or both parents to pay any amount which is being enforced by the Child Support Enforcement Office, the court shall order either or both parents to assign to the Clerk of the Superior Court that portion of the salary or wages of that parent due or to be due in the future as will be sufficient to pay the amount ordered by the court for the support, maintenance, and education of the minor child. The order shall operate as an assignment and shall be binding upon any existing or future employer of the defaulting parent upon whom a copy of the order is served. Such a wage

assignment shall be a continuing lien and levy against the wages of the obligor.

- (a) The order shall contain the amount and duration of the assignment, the notices required by other subsections of this section, the style and docket number of the suit, the name and address of assignor's employer, the name and address of the obligee, a requirement that the assignor promptly notify the obligee or the Child Support Enforcement Office of any change in circumstance affecting the assignment, and any other information deemed necessary by the court. The court shall require the assigned amount to be paid to the Clerk of the Superior Court.
- (b) The assignment becomes effective fifteen (15) days after service of the order upon the employer. Service of the order shall be issued and served as in other civil cases, including by certified or registered mail, return receipt requested. After the effective date, the assigned amount, less any administrative fee, shall be remitted to the Clerk of the Superior Court on each regular due date or pay date. The employer may deduct from the assigned amount an administrative fee of not more than Two Dollars (\$2.00) per month.
- (c) Hearings under this section may be joined with any other hearing in any suit affecting the parent-child relationship.
- (d) When a wage assignment concerning child support is ordered against an assignor, it shall take precedence over any other legal process against the same wages."
- Section 29. A new 10 GCA \$2801 is added to read:
- "\$2831. Termination of Wage Assignment. No wage assignment ordered pursuant to this law by the Superior Court shall terminate until one of the following events occurs:
 - (1) the death of the assignor;
 - (2) the death of the child on whose behalf the support is owed;
- (3) the child on whose behalf the support is owed reaches his majority or marries or becomes emancipated;
- (4) the absent parent is given custody of the child under a valid court order;

- (5) the adoption by a third party of the child on whose behalf support is owed;
 - (6) the court order expires under its own terms;
 - (7) the obligor's employment terminates.

Whenever a wage assignment terminates because of one of these events, it shall terminate in regard to child support payments due in the future only and assignor shall remain liable for any payments that accrue before that event occurs."

Section 30. A new 10 GCA \$2832 is added to read:

"\$2832. Multiple Wage Assignments. The Superior Court shall consider the fact that an employee may be subject to two (2) or more wage assignments. Upon motion by any party to the suit or suits, or upon the court's own motion, the court may, after notice to all parties to the suit or suits and a hearing, modify an assignment under this section for the purpose of making new assignments for the benefit of all of the children whom the assignor is obligated to support, in order to avoid assigning more than the maximum amount permitted under these sections."

Section 31. A new 10 GCA \$2833 is added to read:

"\$2833. Spousal Support. The Department may seek spousal support on behalf of any custodial spouse who is eligible for its assistance under the terms of Section 454(6) of the Social Security Act by using the wage assignment procedures and other Guam laws dealing with child support. It may also charge any such spouse who is not receiving public assistance a flat fee of Twenty-five Dollars (\$25) when it initiates proceedings on behalf of such spouse."

Section 32. A new 10 GCA \$2834 is added to read:

"\$2834. Maximum Amount Assignable. (a) Whenever the Superior Court orders a wage assignment under this Title, the maximum amount it may order assigned for spousal and child support taken together is sixty percent (60%) of the obligor's disposable earnings. However, if the obligor is also supporting either a spouse or dependent child who is not the subject of a support order, the Superior Court may order

that up to fifty percent (50%) of the obligor's disposable earnings be assigned.

(b) If the obligor is liable for arrearages, the Superior Court still may not order him to pay more than the maximum amount allowed by this Section."

Section 33. A new 10 GCA \$2835 is added to read:

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"§2835. Employer's Rights and Responsibilities. (a) An employer who is properly served with an order of wage assignment under this Article, and who fails to comply with that order within the time specified, shall be liable to the obligee of that order in the amount not paid in compliance with that order as well as for court costs and reasonable attorney's fees. Every such order so served must contain notice of this provision. An employer who is served with two (2) or more such orders concerning the same employee shall comply with all such orders, giving priority to the one first served However, he may also combine all the payments he is upon him. supposed to make to the Clerk of the Superior Court in one payment for each of his pay periods provided that he designates how much money is being paid on behalf of each employee and in regard to which cases.

(b) No employer may terminate or otherwise discipline any employee because that employee's earnings are subject to a wage An employer who violates this Section may be required to full restitution aggrieved make to the employee, pay, reinstatement. all benefits accruing on account of back employment, as well as court costs and reasonable attorney's fees incurred by the employee in an action to enforce his rights under this Also, in a proceeding to enforce the aggrieved employee's rights, the court may impose a fine of up to Two Hundred Dollars (\$200.00) on the employer. This fine shall be payable to the General Every order of wage assignment must contain notice of this provision.

- (c) No employer may be forced to change his pay schedules or the dates on which he pays his employees pursuant to a court ordered wage assignment pursuant to this Article. However, every employer must be ordered to comply with the order within fifteen (15) days after he is served with the order.
- (d) Nothing in this Article shall be construed to limit the use of any other civil or criminal remedies to enforce child or spousal support obligations."

Section 34. A new 10 GCA \$2836 is added to read:

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"\$2836. Income Withholding: Generally. (a) Purpose: The purpose of \$\$2836 through 2846 of this Title is to enhance the enforcement of support obligations by providing a quick and effective procedure for the withholding of income derived in this jurisdiction to enforce support orders of other jurisdictions and by requiring that income withholding to enforce the support orders of this jurisdiction be sought in other jurisdictions. These sections shall be liberally construed to effect that purpose.

- (b) Definitions. As used in §§2836 through 2846 of this Title:
- (1) 'Support order' means any order, decree, or judgment for the support, or for the payment of arrearages on such support, of a child, spouse, or former spouse issued by a court or agency of another jurisdiction, whether interlocutory or final, whether incidental to a proceeding for divorce, judicial or legal separation, separate maintenance, paternity, guardianship, civil protection or otherwise.
- (2) 'Jurisdiction' means any state or political subdivision, territory or possession of the United States, the District of Columbia, the Commonwealth of Puerto Rico and the Commonwealth of the Northern Mariana Islands or any foreign country with whom the United States has reciprocity.
- (3) 'Child' means any child, whether above or below the age of majority, with respect to whom a support order exists.

- (4) 'Obligor' means any person required to make payments under the terms of a support order for a child, spouse or former spouse.
- (5) 'Obligee' means any person or entity which is entitled to receive support under an order of support and shall include an agency of another jurisdiction to which a person has assigned his or her right to support.
- (6) 'Income' means wages as defined in Section 2829 of this Title.
 - (7) 'Employer' means any payor of income.

- (8) 'Income derived in this jurisdiction' means any income, the payor of which is subject to the jurisdiction of this territory for the purpose of imposing and enforcing income withholding under §§2829 through 2835 of this Title.
- (9) 'Court' or 'agency', when the context requires, means either the court or agency of any other jurisdiction with functions similar to those defined in this Article, including the issuance and enforcement of support orders.
- (c) Remedies Additional to Those Now Existing. The remedies provided in §§2837 through 2846 of this Title are in addition to, and not in substitution for, any other remedy otherwise available to enforce a support order of this or of another jurisdiction. Relief under this Act shall not be denied, delayed, or otherwise affected because of the availability of other remedies, nor shall relief under any other statute be delayed or denied because of the availability of this remedy."

Section 35. A new 10 GCA \$2837 is added to read:

"\$2837. Initiation of Wage Assignments and Cooperation with Other Jurisdictions. On behalf of any client for whom the Department is already providing services, or on application of a resident of Guam, or on behalf of the Department if the obligee has assigned support rights, the Department shall promptly request the agency of another jurisdiction in which the obligor of a support order derives income to enter that order for the purpose of obtaining income withholding

against such income. The Department shall compile and transmit promptly to the agency of the other jurisdiction all documentation required there to enter a support order for this purpose. The Department shall also transmit immediately to the agency of the other jurisdiction a certified copy of any subsequent modifications of the support order."

Section 36. A new 10 GCA \$2838 is added to read:

"\$2838. Responsibilities for Entering a Support Order of Another Jurisdiction for Purposes of Income Withholding. (a) Upon receiving a support order of another jurisdiction with the documentation specified in Subsection (b) of this Section from an agency of another jurisdiction, the Department shall file these documents with the Clerk of the Superior Court. The Clerk of the Superior Court shall accept the documents filed and such acceptance shall constitute registration of the support order under this Article.

- (b) The following documentation is required for the registration of a support order of another jurisdiction:
 - (1) a certified copy of the support order with all modifications;
 - (2) a certified copy of an income withholding order or notice, if any, still in effect;
 - (3) a copy of the portion of the income withholding statute of the jurisdiction which issued the support order which states the requirements for obtaining income withholding under the law of that jurisdiction;
 - (4) either a sworn statement of the obligee or a certified statement of the agency of the arrearages and the assignment of support rights, if any:
 - (5) a statement of:

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(i) the name, address, and social security number of the obligor, if known;

- (ii) the name and address of the obligor's employer or of any other source of income of the obligor derived in the territory of Guam against which income withholding is sought, if known;
- (iii) the name and address of the agency or person to whom support payments collected by income withholding shall be transmitted.
- (c) If the documentation received by the Department under Subsection (a) of this Section does not conform to the requirements of Subsection (b) of this Section, the Department shall remedy any defect which it can without the assistance of the requesting agency or person. If the Department is unable to make such corrections, it shall immediately notify the requesting agency, court or person of the necessary additions or corrections. In neither case shall the documentation be returned. The Department and the Superior Court shall accept the documentation required by Subsections (a) and (b) of this Section even if it is not in the usual form required by local rules, so long as the substantive requirements of these Subsections are met. Defects of form shall not constitute a valid defense.
- (d) A support order entered under Subsection (a) of this Section shall be enforceable by income withholding against income derived on Guam in the manner and with the effect as set forth in \$\$2829 through 2835 of this Title. Entry of the order shall not confer jurisdiction on the Superior Court of Guam for any purpose other than income withholding."

Section 37. A new 10 GCA §2839 is added to read:

"\$2839. Notice of Foreign Support Order. (a) On the date a support order is entered pursuant to \$2838 of this Title, the Superior Court shall serve upon the obligor, in accordance with \$2830 of this Title, notice of a proposed income withholding. That notice shall contain the same information required in \$2830 of this Title. The notice shall also advise the obligor that the income withholding was requested on the basis of a support order of another jurisdiction. The date of serving notice on the obligor shall be the equivalent as

that specified in §2830 of this Title for the purpose of measuring time for holding a hearing and rendering a decision."

Section 38. A new 10 GCA \$2840 is added to read:

"\$2840. Income Withholding Hearing. (a) At any hearing contesting proposed income withholding based on a support order entered under \$2838 of this Title, the entered order, accompanying sworn or certified statement, and a certified copy of an income withholding order, if any, still in effect, shall constitute prima facie proof, without further proof or foundation, that the support order is valid, that the amount of current support payments and arrearages is as stated, and that the obligee would be entitled to income withholding under the law of the jurisdiction which issued the support order.

- (b) Once a prima facie case has been established, the obligor may raise only the following defenses:
 - (1) that withholding is not proper because of a mistake of fact that is not res judicata concerning such matters as an error in the amount of current support owed or arrearage that had accrued, mistaken identity of the obligor, or error in the amount of income to be withheld;
 - (2) that the court or agency which issued the support order entered under this Act lacked personal jurisdiction over the obligor;
 - (3) that the statute of limitations under \$2846 of this Title precludes enforcement of all or part of the arrearages. The burden shall be on the obligor to establish these defenses.
- (c) If the obligor presents evidence which constitutes a full or partial defense, the court shall, at the request of the obligee, continue the case to permit further evidence relative to the defense to be adduced by either party. However, if the obligor acknowledges liability sufficient to entitle the obligee to income withholding, the court shall require income withholding for the payment of current support payments under the support order and of so much of any arrearage as is not in dispute, while continuing the case with respect to those matters still in dispute. The court shall determine which

necessary procedures to amend or modify the income withholding order of this territory which was based upon the entered support order. The court shall amend or modify the income withholding order to conform to the modified support order.

(b) Changes in jurisdiction. If the Department determines that the obligor has obtained employment in another state or has a new or additional source of income in another state, it shall notify the agency which requested the income withholding of the changes within five (5) working days of receiving that information and shall forward to that agency all information it has or can obtain with respect to the obligor's new address and the name and address of the obligor's new employer or other source of income. The Department shall include with the notice a certified copy of the income withholding order in effect in this territory."

Section 44. A new 10 GCA \$2846 is added to read:

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 "\$2846. Choice of Law. (a) The local law of this territory shall apply in all actions and proceedings concerning the issuance, enforcement and duration of income withholding orders issued by a court of this territory, which is based upon a support order of another jurisdiction entered pursuant to \$2838 of this Title except as provided in Subsections (b) and (c) of this Section.

- (b) The law of the jurisdiction which issued the support order shall govern the following: arrearages which are enforceable by income withholding, including but not limited to interest, attorney's fees, court costs, and costs of paternity testing.
- (c) The court shall apply the statute of limitations for maintaining an action on arrearages of support payments of either the local law of this territory or of the jurisdiction which issued the support order entered under this Article, whichever is longer."
- Section 45. A new Section 417 is added to the Code of Civil Procedure to read:

"\$417. Jurisdiction over Non-Resident Defendants. A court of this territory may exercise jurisdiction on any basis not inconsistent with the Organic Act or the Constitution of the United States." Section 46. A new Section 418 is added to the Code of Civil Procedure to read:

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- "\$418. Jurisdiction over Non-Resident Defendants in Suits Affecting Parent-Child Relationships. In a suit affecting the parent-child relationship, the courts may exercise personal jurisdiction over a person on whom service of citation is required or over the person's personal representative, although the person is not a resident or domiciliary of this territory, if:
 - (1) the child was conceived in Guam and the person on whom service is required is a parent or an alleged or probable father of the child:
 - (2) the child resides in Guam as a result of the acts or directives or with the approval of the person on whom service is required;
 - (3) the person on whom service is required has resided with the child in Guam; or
 - (4) notwithstanding Subsections (1), (2), or (3) of this Section there is any basis consistent with the Organic Act or the Constitution of the United States for the exercise of personal jurisdiction."

Section 47. A new 10 GCA \$2847 is added to read:

"§2847. All remedies contained in this Article specifically available to the Department of Public Health and Social Services will also be available to persons represented by the Public Defender Service Corporation, Guam Legal Services Corporation, or privately retained attorneys, in the discretion of the Superior Court of Guam. However, whenever the Superior Court issues or modifies an order of support in such a case, the order shall include a provision that wage withholding is available as a remedy upon motion of the custodial parent if the absent parent is in arrears. The Superior Court may grant such a motion, in its discretion, if the defendant is in arrears in an amount equal to or greater than one month's support."

Section 48. A new 1022.2 is added to the Civil Procedure Code to read:

"Section 1022.2. Attorneys fees may be awarded in all domestic cases against any person who is found by the Superior Court of Guam to have willfully withheld and failed to pay child support, or who is found to have wrongfully refused visitation to a noncustodial parent." Section 49. A new 10 GCA \$2848 is added to read:

"\$2848. The provisions of this Article shall be applicable to all actions for child support, annulment, divorce, and separate maintenance unless specifically excluded or specifically made available only to the Department of Public Health and Social Services."

Section 49. The effective date of this Act shall be October 1, 1985.

Section 50. Notwithstanding any other law, the Department of Vocational Rehabilitation may expend the Two Thousand Seven Hundred Seventy Eight Dollars (\$2,778.00) appropriated pursuant to Section 20 of Public Law 18-10 to purchase a van and custodial equipment for the Developmental Disabilities Division.

Section 52. Subsection (b) of 4 GCA \$4302 is amended to read:

"(b) The Director of Administration shall, no later than March 1, 1986, promulgate rules and regulations setting forth the other information he requires from the companies or legal entities and the method by which such information shall be reported. This information shall be equitably required of each company and shall be submitted no less than ten (10) days before any negotiations or active consideration of proposals commences. Materials submitted in fulfillment of this requirement shall not be considered public records."

Section 53. Subsection (d) of 4 GCA §4302 is amended to read:

"(d) All contracts for health insurance or the provision of health care to be available to the employees of the government of Guam shall provide for a minimum benefit package and may provide for additional benefits. The minimum benefit package shall be developed by the Director of Administration through procedures established by the Administrative Adjudication Law no later than March 1, 1986."

Section 54. Subsection (f) of 4 GCA \$4302 is amended to read:

"(f) No health insurance company or health care provider contracted to provide health care to government of Guam employees may deny coverage to the employee or dependents on the basis of a congenital anomaly. Congenital anomalies will be covered and may be subject to a maximum limitation."

EGHTEENTH GUAM LEGISLATUR

ROLL CALL SHEET

| Bill No.: <u>382</u> | DATE: | - 7 | 103/25 | |
|----------------------|-----------------------|-----|--------|--------|
| Resolution No.: | | 1 | | |
| QUESTION: | | | | |
| SENATOR | AYE | NAY | NOT | ABSENT |
| J. F. Ada | : V | | | |
| J. P. Aguon | | | | |
| E. P. Arriola | 1 | | | i . |
| J. G. M. Bamba | | | | · |
| F. F. Blas | | | | |
| H. D. Dierking | | | · · | : |
| E. R. Duenas | : // . | | | |
| C. T. C. Gutierrez | | | | |
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| A. C. Lamorena III | No. | | | |
| P. C. Lujan | | | | |
| M. D. A. Manibusan | -/ | | | : |
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| T. S. Nelson | V. | | | |
| D. Parkinson | | | | |
| F. J. Quitugua | V/ | | | |
| J. M Rivera | 1 | | | |
| J. T. San Agustin | | | | |
| F. R. Santos | | | | |
| T. V. C. Tanaka | | | | |
| A. R. Unpingeo | | | | - |



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EIGHTEENTH GUAM LEGISLATURE

CHAIRPERSON, COMMITTEE ON HEALTH, WELFARE & ECOLOGY

P.O. Box CB-1 Agana, Guam 96910 Tel.: 472-3438/9 - 477-3442

MEMBER.

Committee on Energy, Utilities and Communer Protection
Committe on Education
Committee on Ways and Means
Committee on Rules

August 21, 1985

The Honorable Carl T.C. Guiterrez Speaker Eighteenth Guam Leislature P.O. Box CB-1 Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Health, Welfare and Ecology to which Bill No. 382 was referred has had such under consideration; and hereby transmits to the full Legislature Bill No. 382 as substituted by the Committee on Health, Welfare and Ecology with a recommendation for passage of the Act in its entirety.

The Committee voting record for the passage of Bill No. 382, is as follows:

| TO DO PASS | 4 |
|---------------------------|---|
| NOT TO PASS | 0 |
| TO REPORT OUT ONLY | 3 |
| TO PLACE IN INACTIVE FILE | 0 |

A copy of the Committee Report and all pertinent documents are attached for your information.

Sincerely yours,

HERMINIA D. DIERKING

COMMITTEE ON HEALTH, WELFARE AND ECOLOGY ON BILL NO. 382 SUBSTITUTE - TWO

AN ACT TO AMEND, REPEAL AND ADD VARIOUS SECTIONS TO ARTICLE 4 OF 10 GCA CHAPTER 2 AND TITLE V OF THE CODE OF CIVIL PROCEDURE RELATIVE TO ENFORCEMENT OF CHILD AND SPOUSAL SUPPORT

Introduced by: E.P. Arriola

H.D. Dierking D. Parkinson

| ENATORS | TO DO PASS | TO NOT PASS | TO REPORT | TO PLACE IN INACTIVE FILE |
|---|------------|-------------|-----------|---------------------------|
| SEN. HERMINIA D. DJERKING, CHAIRPERSON | | | | |
| Eliabeth P. ARRIOLA, VICE-CHAIRPERSON | <u> </u> | | | |
| SEN. DON PARKINSON | | | | |
| SEN. JOE T. SAN AGUSTIN | | , | | |
| SEN. FRANKLIN J. QUITUGUA MARILYN D.A. MANIBUSAN | | | <u> </u> | |
| SEN. MARILYN D.A. MANIBUSAN SEN. GEORGE BANBA | | | | |

COMMITTLE ON HEALTH, WELFARE, AND ECOLOGY

COMMITTEE REPORT

BILL NO. 382

SUBSTITUTED BY THE COMMITTEE ON HEALTH, WELFARE, AND ECOLOGY

A Public Hearing on Bill no. 382 was held on Thursday, June 27, 1985 at 9:30 a.m., in the Legislative Session Hall.

Committee members present during the public hearing included the following:

Senator Herminia D. Dierking, Chairperson, Senator Elizabeth P. Arriola, ViceChairperson, Senator Franklin J. Quitugua, and Senator Marilyn Manibusan.

BACKGROUND

Bill No. 382 was introduced by Senators E.P. Arriola, H.D. Dierking, and Don Parkinson on May 1, 1985. Subsequent to the Bill's introduction, on June 10, 1985 a list of suggested changes to the Bill was received from the staff of the Attorney General's Office for inclusion in the discussion of the Bill at a public hearing. The Public Hearing on the Bill was held on June 27, 1985. At this hearing two additional amendments were suggested during the course of testimony by staff members of the Attorney General's Office. These amendments were considered by the Committee and incorporated into a Substitute version of the Bill which was recommended for passage by the Legislative Body. On August 12, 1985 Assistant Legal Counsel, Bruce King, presented the Committee with a second substitute version of the Bill which incorporated technical changes involving the code citations of the Bill. At Session on August 19, 1985 the both substitute versions of the Bill were inadvertently passed out to Senators for consideration. This created confusion as to which Bill should actually be considered and resulted in the Bill's being referred once again to Committee for clarification. To eliminate the confusion surrounding Bill no. 382 this Committee report incorporates all versions of the Bill including additional information with regards to the Fiscal impact of the Bill and additional amendments proposed by Senator

The legislative intent of Bill No. 382 states the following: "The legislavtive intent of this Act on increase the efficiency of the Child Support Enforcement Office and to lighten the burden of taxpayers who are supporting children on public assistance. This Act also intends to make possible new legal procedures designed to increase the liklihood that parents absent from their children shall inevertheless contribute to the support of their children. This Act should be liberally construed to those ends." The Bill additionally provides for mandatory wage assignments, jurisdiction over non-resident defendents in civil actions, as well as new court procedures in support matters.

A section by section analysis of the contents of Bill no. 382 as substituted for a second time by the committee is provided as "Attachment A" of this report.

The substituted version of the Bill recommended by the Committee for adoption; is presented as "Attachment B".

Sections 2, 3, 4, 8, 9, 10, 12, 16, and 18 of Substitute Bill No. 382 represent amendments to the local child support statute existing as Public Law 16-10. These sections provide for changes in the administrative provisions governing the filing for support, gathering of information, the assignment of support rights and other similar items.

Sections 13 and 17 of the Bill are added as new sections to the existing law. Section 13 allows for the Child Support Enforcement Office to contract for services in the collection of support obligations and in the administration of the program. Section 17 requires absent parents to make their financial statements available to the CSEO in the determination of support assignments. Sections 21 through 29 of Bill No. 382 also provide amendments to Public Law 16-10. These amendments pertain to court procedures, the registration of foreign support orders, the yearly adjustment of support orders as well as defining who may bring suit and which elements of a suit shall be considered

in the determination os support matters.

Federally mandated child support amendments are provided for in Sections 14, 15, 19, and 30 through 35 of the Bill. These sections address the collection of fees, legal standards on which to base support determinations, the attachment of tax refunds, posting of bond, provision of medical insurance costs, advertising and the use of credit reporting agencies. Federally directed mandatory wage assignment provisions are established in Sections 36 to 43 of the Bill. Sections 44 through 54 provide the federally required interstate income witholding procedures. Section 55 of the Bill provides for an amendment to the Code of Civil Procedure enabling courts of Guam to exercise jurisdiction over non-resident defendents in the pursuit and collection of child support obligations. Section 56 addresses jurisdiction over non-resident defendents in suits affecting parent-child relationships.

Sections 57 through 59 address the applicability of the remedies of the Act to persons represented by the Public Defender Service Corporation, or private attorneys, the awarding of attorney fees in cases where the obligor has willfully withheld and failed to pay child support, and provides for the provisions of the Act to be applicable in actions of child support, annulment, divorce, and separate maintenance unless specifically excluded or available only to the Department of Public Health and Social Services.

Fiscal analysis of the impact of Bill no. 382 was conducted by the Bureau of Budget and Management Research and the Committee on Ways and Means. The analyses are attached to the report as "Attachments K and L". The Committee on Ways and Means Fiscal Impact Analysis indicates that the regulations incorporated in the Bill will not involve any additional cost to the current program as the new regulations serve to streamline current procedures and formally enact them into Law. The BBMR fiscal not indicates that the Bill amends current laws requiring revenues collected by the program to be deposited in the General Fund. Instead

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these monies will be deposited in the Revenue Generating Fund of the CSEO. They also indicated that the Bill also authorizes the program to expend all revenues collected by the program and should this result in an impact it would be experienced on the bottom line tally of the General Fund Account.

TESTIMONY

Testimony on Bill No. 382 was heard on Thursday, June 27, 1985 at 9:30 a.m. in the Legislative Session Hall. Those presenting testimony included Carmen Pearson, Acting Director of DPHSS, Harold Parker, Public Defender Corporation; Director, David Highsmith, Assistant Attorney General, and Nancy Nye, Assistant Attorney General.

Carmen Pearson testified in support of Bill No. 382 indicating that the Bill was drafted by the Attorney General's Office at the request of the Department of Public Health. The bill was designed to meet the mandates of Public Law 98-348 and is essential in that the Department stands to lose 70% of its child support funding and 90% of its funding to computerize current operations. Ms. Pearson's testimony concluded that the proposed bill was financially necessary for our future which lies in our children.

Assistant Attorney General David Highsmith also testified in support of Bill No. 382. As author of the Bill Mr. Highsmith indicated that many of the features of the Legislation have been mandated by Public Law 98-378. Mr. Highsmith provided a point by point enumeration of the sections of the bill which are required by federal law, followed by an enumeration of the sections designed to make the child support collection process more efficient through amendments to existing local legislation. Mr. Highsmith concluded his testimony by recommending that several amendments to the bill be included before the enactment of the bill into law. The amendments stem from a more thorough review of the bill since its initial preparation.

Nancy Nye of the Attorney General's Office was also present at the hearing

on Bill No. 382 however, rather than providing testimony Ms. Nye indicated that she was present to assist in the answering of questions on the proposed legislation as she was familiar with the legislation as well as the current child support program operations. It should be noted that Ms. Nye did submit written comments on July 5, 1985 in response to the comments and concerns raised by Mr. Harold Parker's testimony.

Lastly, Mr. Harold Parker of the Public Defender's Office submitted written comments on Bill No. 382. Mr. Parker indicated areas of the bill which he felt might be construed as problematic along with some recommendations for the improvement of these areas. He concluded that on the whole the bill appeared to be reasonable although some absent parents might disagree.

COMMITTEE FINDINGS

The Committee on Health, Welfare and Ecology hereby finds the following:

- (1) The provisions of Bill No. 382 result from the federal mandates on child support found in Public Law 98-348.
- (2) The provisions of Bill No. 382 are aligned with these federal mandates.
- (3) The continuance of federal program funds for local child support programs is dependent on the enactment of the provisions of Bill No. 382 prior to October 1, 1985.
- (4) Enactment of Bill No. 382 into law will enhance local program efforts to secure the necessary child and spousal support obligations upon which the children of our Territory depend.
- (5) The amendments suggested and discussed at the Public Hearing are necessary for the clarification of various provisions provided in the initial bill submitted for the committee's consideration.
- (6) The substituted version of the bill clearly addresses both the legal and programatic aspects necessary for the enactment of a comprehensive child

support statute which meets the mandates of federal law while at the same time enhancing local program implementation efforts.

COMMITTEE RECOMMENDATIONS

In view of the positive impact of Bill No. 382 upon the current child support program and the required enactment of the federally mandated statutes prior to October 1, 1985 deadline, the committee recommends the passage of Bill No. 382, as presented in its second subtitute version.

LIST OF EXHIBITS

- A Section by Section Analysis of Substitute 2 of Bill No. 382
- B Substitute 2 of Bill No. 382
- C Technical Changes in Substitute 2 of Bill No. 382.
- D Substitute 1 of Bill No. 382
- E Original Bill No. 382 as introduced.
- F Suggested Amendments to original Bill No. 382 as introduced.
- G Testimony of Carmen Pearson, Dept. of Public Health and Social Services
- H Testimony of David Highsmith, Assistant Attorney General
- I Letter of Nancy Nye in response to Harold Parker's comments
- J Comments of Mr. Harold Parker, Director, Public Defender's Office
- K Bureau of Budget and Management Research Fiscal Note
- L The Committee on Ways and Means Fiscal Impact Analysis
- M Amendments by Sen. Don Parkinson
- N Comments from the Attorney General's office on Parkinson's Amendments

Section by Section Analysis On Bill No. 382, as substituted by the Committee on Health, Welfare and Ecology

Section 1. Legislative Intent and Severability.

This section provides the legislative intent to increase the efficiency of the Child Support Enforcement Office and to lighten the burden of taxpayers supporting children on public assistance through new legal procedures increasing the likelihood that absent parents will contribute to child support. The section further provides that if any section is declared invalid for any reason by court, the remaining sections are in effect.

Section 2. Amends Subsection (a) of 10 GCA 2802

Amends the enabling legislation of the Child Support Enforcement Program changing the word unit to Office in reference to the Child Support Enforcement Office.

Section 3. Repeals and Reenacts Subsection (c) of 10 GCA 2803

Repeals and reenacts the section such that the 45 day lapse between the date of filing for assistance and the date of referral of the case to the Attorney General's Office will have no bearing on the case if the deadline is not met.

Section 4. Repeals and Reenacts Subsection (d)(6) of 10 GCA 2803

This section redefines a factor for the Department to refer a case to the Attorney General's Office such that failure to comply with support without good cause shall warrant a case's referral. This eliminates the need for the absent parent to enter into an agreement of support with the Department and become delinquent for 60 days before the case is referred.

Section 5. Adds a new Subsection (d) to 10 GCA 2806

This section provides the Department with an additional avenue by which they might take action in seeking support on behalf of any dependent child including the establishment of paternity.

Section 6. Amends 10 GCA 2806

The amendment has the effect of establishing a Revenue Generating Account of the Child Support Enforcement Office and separates proceeds of judgments or settlements which would normally be deposited into the General Fund.

Section 7. Repeals Section 143.1 of the Civil Code

This section repeals the authorization for garnishment for support as it is replaced by the mandatory wage assignment provisions of Bill No. 382.

Section 8. Repeals Subsection (g) of 10 GCA 2810

This section repeals the Authority for the Department to ascertain the ability of an absent parent to contribute to child support using a child support formula as it is replaced by the court determined support provisions of Bill No. 382.

Section 9. Repeals and Reenacts Subsection (a) of 10 GCA 2805

This section eliminates the need for the Department to file an affidavit when providing information regarding a case required to be referred to the Attorney Generals Office.

This alleviates the need for unnecessary paperwork on behalf of the Department. All other provisions of the new section are basically the same as the repealed section.

Section 10. Repeals and Reenacts Subsection (b) of 10 GCA 2805

This section eliminates any delays in the processing of a child support case as the Attorney General's Office does not need to defer action on cases in which a child is being considered for adoption and can begin processing without awaiting an investigation of the question of support.

Section 11. Repeals and Reenacts Subsection (a) of 10 GCA 2808

This section is basically the same as the repealed section. The language of the statute has been simplified but the content and effect remain similar to that of the repealed version. The need for the child to be on public assistance from the Department in requesting this information is eliminated.

Section 12. Repeals and Reenacts 10 GCA 2809

This section allows the Department and the Attorney General's Office to seek assistance by private parties relative to locating absent parents of all children and not only those receiving public assistance. The section as reenacted is now more general in its scope.

Section 13. Adds a new Section 2812 to 10 GCA

This section provides the Authority for the Child Support Enforcement Office to contract with private or governmental entities for aid in collecting or to collect child support obligations and to administer the child support program established by federal statutes.

Section 14. Adds a new Section 2813 to 10 GCA

This section provides the Authority for the Department to impose a late charge of 6% of the amount for which an absent parent is delinquent in support payments at the time the charge is assessed. The late charge is assessed only in addition to and after full payment of overdue support and only when it does not result in a direct or indirect decrease in the amount of support paid.

Section 15. Adds a new Section 2814 to 10 GCA

This section authorizes the CSEO to charge and collect a fee of \$25 or an amount prescrit ed by the Director for every non-AFDC client represent and one fee per single proceeding initiated.

Section 16. Adds a new Section 2815 to 10 GCA

This section provides that evidence of inability to pay due to the voluntary increase of unreasonable obligations can not be used as a defense in contempt procedures for violatic of support.

Section 17. Adds a new Section 2816 to 10 GCA

This section requires persons who have neglected their child support responsibilities to file under oath a monthly income and 12-month financial statement along with other relevant information pertinent to determining their ability to support children or the

custodial parent. This statement is to be filed upon demand by CSEO or the Attorney General and annually if assistance is granted on behalf of a child. Failure to comply with this provision shall constitute a misdemeanor.

Section 18. Adds a new Section 2817 to 10 GCA

This section requires applicants for public assistance to assign all rights to child support to the Department. The section applies to both current and accrued obligations and is effective when eligibility for assistance has been determined. The provision terminates when an applicant ceases to receive public assistance or unpaid accrued support obligations have been met. The Department is to inform applicants of the assignments and the obligation to reimburse the Department for receipt of support directly from the obligor. The CSEO is to enforce this provision.

Section 19. Adds a new Section 2818 to 10 GCA

This section requires the Presiding Judge of the Superior Court to designate the Judge responsible for the calender of domestic and family cases to prepare a draft of a schedule indicating normal child support payments to be paid by non-custodial parents. Authority for the use of a committee to assist on drafting the payment schedule is also provided. The Judicial Council shall after a public hearing and modification issue final approval of the schedule. Once approved the schedule shall be disseminated. Subsection (a) further provides for the schedule of payments to be followed in setting child support amounts for cases initiated after the effective date of the Act unless persuasive evidence of exceptional circumstances for not following the schedule is presented to the Court. Subsection (d) requires the schedule to take into account reasonable expenses and debts and include clear definition to minimize obligation over child support. The Presiding Judge may order the schedule to be revised and the Judicial Council is authorized to promulgate rules and regulations deemed necessary to implement this section.

Section 20. Adds a new Subsection (e) to 10 GCA 2804

This section requires the reimbursement of the Department for public assistance in cases where paternity of the obligor is established and the dependent child had been receiving public assistance prior to establishment of paternity and the order of child support.

Section 21. Adds a new Section 2819 to 10 GCA

This section provides for the continuous funding of the CSEO in the event that Federal financial participation ceases. Funds for the office are to be appropriated from the General Fund less office collectors for welfare expended.

Section 22. Adds a new Section 2820 to 10 GCA

This section serves to define who may bring a suit for child support or declaration of paternity.

Section 23. Adds a new Section 282.1 to 10 GCA

This section provides that the court shall determine the paternity of a child born out of wedlock without a jury. The trial is to be a civil trial whose standard of proof shall be by a preponderence of the evidence.

Section 24. Adds a new Section 2822 to 10 GCA

This section provides that the existence or enforcement of a duty of support shall not be affected by a failure to implement rights as to custody or visitation granted by a court to an absent parent.

Section 25. Adds a new Section 2823 to 10 GCA

This section provides for payment of delinquent child support as judgment and payment may be forced in the same manner as a final decree.

Section 26. Adds a new Section 2824 to 10 GCA

This section provides for support orders to be adjusted by 5% annually if justified by inflation, changes in the obligors income or other changes in circumstances.

Section 27. Adds a new Section 2825 to 10 GCA

This section provides that child support orders are final judgements until either party makes a motion to set aside, alter or modify the order. Modifications to the order may only be made with a subsequent motion after showing of a substantial and material change of circumstances. The section further provides that orders may not be suspended or execution stayed paending an appeal. Inability to provide support because of unreasonable obligations voluntarily incurred will not constitute a substantial and material change

Section 28. Adds a new Section 2826 to 10 GCA

This section provides for additional remedies to duty of support based upon foreign support orders. These include registering of the order, maintaining a registry of these orders, filing a copy of the Reciprocal Enforcement Support Act with the state in which the order was made along with relevant information on the absent parent, and enforcement of the order by the Attorney General.

Section 29. Adds a new Section 2827 to 10 GCA

This section provides that registered foreign support orders shall be treated, have the same affect, and be subject to the same procedures as a support order of the Territory including enforcement and satisfaction. Obligor of these orders are provided 20 days to petition the court to vacate the registration or other relief. At hearings to enforce the order, obligor may only present matters available to him as defenses in an action to enforce a foreign money judgement. The order is to be enforced unless further court action results in a stay of enforcement or satisfactory proof that the obligor has furnished security for payment of the order.

Section 30. Adds a new Section 2828 to 10 GCA

This section provides for the attachment of the Territorial Tax Refund of an obligor delinquent by \$150 or more. The obligor may request a delinquency hearing or satisfy Payment of delinquency in full. Only the issue of delinquency or amount of delinquency may be contested at the hearing. The amount of delinquency shall be withheld from the tax refund if owed and paid to the Superior Court. In the case of joint returns, the obligor's share of the return shall be held and parties to the return informed of the withholding.

Section 31. Adds a new Section 2829 to 10 GCA.

This section provides for obligors delinquent by 3 or more child support payments to be ordered by the Court to execute a bond or pay security to the Court conditioned on payment of past due and future support. Failure to make payment after execution of bond or payment of security shall result in collection on the bond or seizure of the security. Ordering of bond or security may come only after motion of the obligee and after notice to the obligor. A hearing may be requested by the obligor on the court requirements, however, defenses which can be raised are limited.

Section 32. Adds a new Section 2830 to 10 GCA

This section provides authority for CSEO to advertise its services.

Section 33. Adds a new Section 2831 to 10 GCA

This section provides for the court to require the payment of medical costs for the child as part of the absent parent's obligation if medical insurance is available to the absent parent at reasonable cost.

Section 34. Adds a new Section 2832 to 10 GCA

This section provides that court findings of delinquency on the part of the obligor's shall be reduced to judgement. Such judgement shall be enforceable under the Code of Civil Procedure and the CSEO is authorized to enforce such a judgement on behalf

of the Department if there has been an assignment of support rights.

Section 35. Adds a new Section 2833 to 10 GCA

This section provides for the CSEO to release information pertaining to an obligor to any consumer reporting agency if child support payments are delinquent by \$1000 or more. CSEO has the option of releasing such information if such delinquency is less than \$1000. It also provides that before the release of such information, the obligor shall be informed and provided the oppurtunity of a meeting to contest the information to be released. CSEO may charge \$5 for releases of information to consumer reporting agencies.

Section 36. Adds a new Section 2834 to 10 GCA

This section provides definitions of terms regarding mandatory wage assignments.

Section 37. Adds a new Section 2835 to 10 GCA

This section provides the authority for the court to order a mandatory wage assignment as a continuing lien and levy against the wages of an obligor for application towards child support payments. Other provisions of this section specify the details regarding the issuance and implementation of a court order regarding mandatory wage assignment.

Section 38. Adds a new Section 2836 to 10 GCA

This section provides a listing of the manner in which a mandatory wage assignment can be terminated.

Section 39. Adds a new Section 2837 to 10 GCA

This section provides the provisions for addressing multiple wage assignments on an obligor.

Section 40. Adds a new Section 2838 to 10 GCA

This section describes the defenses an obligor may use in order to show cause as to

why a wage assignment should not be assigned if one was not ordered as a part of the support order.

Section 41. Adds a new Section 2839 to 10 GCA

This section authorizes the Department to seek spousal support on behalf of custodial spouses eligible for assistance. The authority extends to the use of wage assignment and other Guam laws dealing with child support.

Section 42. Adds a new Section 2840 to 10 GCA

This section defines the maximum amount which can be withheld as a wage assignment for child or spousal support. The maximum is 60% of disposable earnings or up to 50% if obligor is providing dual support.

Section 43. Adds a new 2841 to 10 GCA

This section stipulates the employer's rights and responsibilities with regard to compliance with wage assignment orders.

Section 44. Adds a new Section 2842 to 10 GCA

This section states the purpose and provides a definition of terms regarding income withholding to enforce support orders both in and outside of jurisdiction of the Territory.

Section 45. Adds a new Section 2843 to 10 GCA

This section provides the authority for the Department to initiate wage assignments and cooperation from agencies of other jurisdictions for the purpose of obtaining income with-holding towards child support obligations due to residents or clients of the Department.

Section 46. Adds a new Section 2844 to 10 GCA

This section outlines the procedures and manner in which support orders of another jurisdiction are to be filed with the Superior Court so as to be enforceable by income withholding against income derived on Guam and due as child support in another jurisdiction.

Section 47. Adds a new Section 2845 to 10 GCA

This section outlines the manner in which the Court shall notify obligors of support orders of other jurisdictions and the proposed income withholding.

Section 48. Adds a new Section 2846 to 10 GCA

This section describes the manner and defenses an obligor may use in contesting proposed income withholding based on a support order of another jurisdiction. It also establishes the procedures by which the Court will handle income withholding disputes or request courts of other jurisdictions to hold income withholding hearings regarding disputes against orders issued off-island.

Section 49. Adds a new Section 2847 to 10 GCA

This section gives the Court authority to issue an income withholding order for support orders which have been issued by other jurisdictions.

Section 50. Adds a new Section 2848 to 10 GCA

This section provides that employer rights and responsibilities shall apply to income withholding based on a support order of another jurisdiction which has been filed on Guam.

Section 51. Adds a new Section 2849 to 10 GCA

This section provides the manner in which the Court is to distribute support payments paid directly to the Court to obligees.

Section 52. Adds a new Section 2850 to 10 GCA

This section provides for obligors to obtain voluntary income withholding upon request to the Court.

Section 53. Adds a new Section 2851 to 10 GCA

This section provides for the Court to amend or modify income withholding orders based on modifications issued by jurisdictions other than Guam. It also provides for the Department to notify the jurisdictions ordering support of an obligor in Guam when the person has relocated from Guam.

Section 54. Adds a new Section 2852 to 10 GCA

This section describes the manner in which Laws of the Territory or laws of other jurisdictions shall apply in actions and proceedings concerning income withholding based on orders issued by another jurisdiction.

Section 55. Adds a new Section 417 to the Code of Civil Procedure.

This section allows a court of the Territory to exercise jurisdiction over non-resident defendants.

Section 56. Adds a new Section 418 to the Code of Civil Procedure.

This section describes the manner in which the Courts of Guam may exercise personal jurisdiction over a person who is not a resident of the Territory under certain circumstances.

Section 57. Adds a new Section 2853 to 10 GCA

This section provides that the remedies of this Act shall also be available to persons represented by the public defender's office or private attorneys.

Section 58. Adds a new Section 1022.2 to the Code of Civil Procedure.

This section provides for the Court to award attorney fees in cases against persons found to have willfully withheld and failed to pay child support or wrongfully refused

visitation to a non-custodial parent .

Section 59. Adds a new Section 2854 to 10 GCA

This section makes the Act applicable to all actions of child support, annulment, divorce, and separate maintenance unless specified as applicable only to the Department of Public Health and Social Services.

Introduced

WAY 17'85

EIGHTEENTH GUAM LEGISLATURE 1985 (FIRST) Regular Session

Bill No. 382 ((OR)

Introd and reve

E. P. Arriola 3. H. D. Dierking

D. Parkinson

AN ACT TO FACILITATE THE ESTABLISHMENT OF OBLIGATIONS AND THE COLLECTION OF MONIES IN REGARD TO CHILD AND SPOUSAL SUPPORT BY FACILITATING THE OPERATIONS OF THE CHILD SUPPORT ENFORCEMENT OFFICE, INTRODUCING NEW COURT PROCEDURES IN SUPPORT MATTERS BY PROVIDING FOR MANDATORY WAGE ASSIGNMENTS AND BY PROVIDING FOR JURISDICTION OVER NON-RESIDENT DEFENDANTS IN CIVIL ACTIONS

Section 1 Repeals and Re-enacts Section 9120.51(a)

| | | | of the Government Code of Guam. |
|----|---------|----|---|
| 2 | Section | 2 | Repeals and Re-enacts Section 9120.52(c) of the Government Code of Guam. |
| 3 | Section | 3 | Repeals and Re-enacts Section 9120.52(d) (6) of the Government Code of Guam. |
| 4 | Section | 4 | Adds Section 9120.53(d) to the Government Code of Guam. |
| 5 | Section | 5 | Repeals and Re-enacts Section 9120.55 of the Government Code of Guam. |
| 6 | Section | 6 | Repeals Section 143.1 of the Civil Code of Guam. |
| 7 | Section | 7 | Repeals Section 9120.59(g) of the Government Code of Guam. |
| 8 | Section | 8 | Repeals and re-enacts Sections 9120.54(a) and (b) of the Government Code of Guam. |
| 9 | Section | 9 | Repeals and re-enacts Section 9120.57(a) of the Government Code of Guam. |
| 10 | Section | 10 | Repeals and re-enacts Section 9120.58 of the Government Code of Guam. |
| 11 | Section | 11 | Adds Section 9120.61 to the Government Code. Authority to Contract for Services. |

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|----|---------|----|---|--|
| 1 | Section | 12 | • • • • • • • • • • | Adds Section 9120.62 to the Government Code. Late Charges. |
| 2 | Section | 13 | • • • • • • • • • • | Adds Section 9120.63 to the Government Code. Flat Fee. |
| 3 | Section | 14 | • • • • • • • • • • | Adds Section 9120.64 to the Government Code. Child Support a Primary Debt. |
| 4 | Section | 15 | • • • • • • • • • • • | Adds Section 9120.65 to the Government Code. Financial Statement Required. |
| 5 | Section | 16 | •••••• | Adds Section 9120.66 to the Government Code. Assignment of Support Rights by Applicants for Public Assistance. |
| 6 | Section | 17 | • • • • • • • • • • | Adds Section 9120.67 to the Government Code. Standards for Determining Ability to Support. |
| 7 | Section | 18 | ••••• | Adds Section 9120.68 to the Government Code. Report to the Legislature. |
| 8 | Section | 19 | • | Adds Section 9120.69 to the Government Code. Conditional Appropriation. |
| 9 | Section | 20 | • | Adds Section 9120.70 to the Government Code. Who May Bring Suit. |
| 10 | Section | 21 | ••••• | Adds Section 9120.71 to the Government Code. Trial of Paternity and Burden of Proof. |
| 11 | Section | 22 | | Adds Section 9120.72 to the Government Code. Visitation Rights a Separate Issue. |
| 12 | Section | 23 | • • • • • • • • • • | Adds Section 9120.73 to the Government Code. Provisions Court Can Make After Suit and Before Decree. |
| 13 | Section | 24 | ••••• | Adds Section 9120.74 to the Government Code. Orders Adjusted Yearly. |
| 14 | Section | 25 | • | Adds Section 9120.75 to the Government Code. Vacation or Modification of Orders. |
| 15 | Section | 26 | • • • • • • • • • • | Adds Section 9120.76 to the Government Code. Registration of Foreign Support Orders. |
| 16 | Section | 27 | ••••• | Adds Section 9120.77 to the Government Code. Effect of Registration. |

| 1 | Section | 28 | Adds Section 9120.78 to the Government Code. Mandatory Attachment of Territorial Income Tax Refund. |
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| 2 | Section | 29 | Adds Section 9120.79 to the Government Code. When Bond is Required. |
| 3 | Section | 30 | Adds Section 9120.80 to the Government Code. Advertising. |
| 4 | Section | 31 | Adds Section 9120.81 to the Government Code. Medical Costs Mandatory. |
| 5 | Section | 32 | Adds Section 9120.82 to the Government Code. Order reduced to Judgment. |
| 6 | Section | 33 | Adds Section 9120.83 to the Government Code. Release of Information to Credit Reporting Agencies. |
| 7 | Section | 34 | Adds Section 9120.90 to the Government Code. Definitions. |
| 8 | Section | 35 | Adds Section 9120.91 to the Government Code. Mandatory Wage Assignments. |
| 9 | Section | 36 | Adds Section 9120.92 to the Government Code. Termination of Wage Assignment. |
| 11 | Section | 37 | Adds Section 9120.93 to the Government Code. Multiple Wage Assignments. |
| 12 | Section | 38 | Adds Section 9120.94 to the Government Code. Obligor Who is Not Affected by Wage Assignment. |
| 13 | Section | 39 | Adds Section 9120.95 to the Government Code. Spousal Support. |
| 14 | Section | 40 | Adds Section 9120.96 to the Government Code. Maximum Amount Assignable. |
| 15 | Section | 41 | Adds Section 9120.97 to the Government Code. Employer's Rights and Responsibilities. |
| 16 | Section | 42 | Adds Section 9120.100 to the Government Code. Purpose of the New Subchapter C-2 of Title II of Chapter X of the Government Code. General Provisions. |
| 17 | Section | 43 | Adds Section 9120.101 to the Government Code. Initiation of Wage Assignments |

| 1 | | and Co-operation with other Juris-dictions. |
|----|--------------------------|--|
| 2 | Section 44 | Adds Section 9120.102 to the Government Code. Responsibilities for Entering Support Orders of Another Jurisdiction for Purposes of Income Withholding. |
| 3 | Section 45 | Adds Section 9120.103 to the Government Code. Notice of Foreign Support Order. |
| 4 | Section 46 | Adds Section 9120.104 to the Government Code. Income Withholding Hearing. |
| 5 | | Adds Section 9120.105 to the Government Code. Income Withholding Order. |
| 6 | Section 48 | Adds Section 9120.106 to the Government Code. Notice to Employer. |
| 7 | Section 49 | Adds Section 9120.107 to the Government Code. Distribution of Collected Support Payments. |
| 8 | Section 50 | Adds Section 9120.108 to the Government Code. Voluntary Income Withholding. |
| 9 | | Adds Section 9120.109 to the Government Code. Changes in Original Order. |
| 10 | Section 52 | Adds Section 9120.110 to the Government Code. Choice of Law. |
| 11 | Section 53 | Adds two new Sections to Title V of the Code of Civil Procedure to provide for Jurisdiction over Non-resident Defendants. |
| 12 | Section 54 | Legislative Intent and Severability. |
| 13 | BE IT ENACTED BY THE | E PEOPLE OF THE TERRITORY OF GUAM: |
| 14 | Section 1. Section | n 9120.51(a) of the Government Code of |
| 15 | Guam is repealed and re- | enacted to read as follows: |
| 16 | §9120.51(a). | A duly authorized official of the Attor- |
| 17 | ney General's Office | e or the Child Support Enforcement Office |
| 18 | in the course of his | s official duties; or |

Section 2. Section 9120.52(c) of the Government Code of Guam is repealed and re-enacted to read as follows:

§9120.52(c). If the Department is unable to enter into a satisfactory support agreement with the absent parent after the application for assistance is signed, the Department shall refer the case to the Attorney General within forty-five (45) days after the application for assistance is signed. However, failure to meet this deadline shall not prejudice a case.

Section 3. Section 9120.52(d)(6) is hereby repealed and re-enacted to read as follows:

§9120.52(d)(6). The absent parent has been ordered to support his child and without good cause has failed to comply with the order.

Section 4. Section 9120.53(d) is added to the Government Code of Guam to read as follows:

(d). In order to carry out its responsibilities imposed by this Chapter, the Department is hereby authorized to commence or appear in any proceedings before any court for the purpose of obtaining, enforcing, or modifying an order of support on behalf of any dependent child or any other person for whom the Department has duty to obtain or enforce an order of support under this Chapter. The Department may commence or appear in any action on its own behalf or on behalf of any dependent child, parent of any dependent child, or on behalf of any other person for whom the Department has a duty to obtain or enforce an order of

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enforce an order of support under this Chapter. The Department is also hereby authorized to commence or appear in any proceedings before any court for the purpose of establishing the paternity of any dependent child for whom the Department has a duty to obtain an order of support under this Chapter.

Section 5. Secion 9120.55 of the Government Code of Guam is repealed and re-enacted to read as follows:

S9120.55. Judgments and Proceeds. Upon final hearing, judgment for the Department shall include all sums expended during the pendency of the action. When the Department recovers judgments, it may enforce, compromise, or settle the judgments with the consent of the Attorney General in any way considered to be in the public interest. Any proceeds of judgments or settlements shall be deposited in the Revenue Generating Account of the Child Support Enforcement Office.

Section 6. Section 143.1 of the Civil Code is repealed in its entirety.

Section 7. Section 9120.59(g) of the Government Code is repealed in its entirety.

Section 8. Sections 9120.54(a) and (b) are repealed and re-enacted to read:

(a) Whenever the Department refers a case to the Attorney General, it shall furnish the Attorney General with the names, ages and addresses of the persons for whom support is being sought; the name and address of the custodial parent; the name and address of the absent parent; the legal basis of the duty to support; the amount of public assistance

expended by the Department up until that time, if any; the needs of the family according to welfare budgetary standards; the amount due and owing under an existing court order or agreement, if any; the existence of any factors described in Chapter 9120.52 of the Government Code; any other pertinent information.

- (b) After receiving this information, the Attorney General shall immediately take all steps necessary to obtain an order of support.
- Section 9. Section 9120.57(a) of the Government Code of Guam is repealed and re-enacted to read:
 - (a) All agencies, departments, bureaus and divisions shall cooperate in locating absent parents who are not supporting their children and shall provide to the Department or the Attorney General, on request, all the information it has about the income, location and property of the absent parent, despite other provisions of law which make such information confidential. The Department and the Attorney General may use this information only to obtain child support from absent parents and shall make no disclosures of it except for that purpose.

Section 10. Section 9120.58 of the Government Code of Guam is repealed and re-enacted to read:

§9120.58. Assistance by Private Parties.

Upon request, any employer in Guam, including government agencies, shall furnish to the Department or the Attorney General the last known address, social security number and

any information it has concerning wages, salary and income of any absent parent.

Section 11. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

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§9120.61. Authority to Contract for Services. In order to fulfill its obligations imposed by this Chapter, the Child Support Enforcement Office may contract with any government of Guam agency, any federal government agency or any other person to aid in collecting or to collect support obligations and to administer the child support program established by Title IV-D of the Federal Social Security Act and all amendments thereto and regulations promulgated thereunder.

Section 12. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.62. Late Charges. If an absent parent fails to meet his obligation of support in any given month or months, the Department may impose on him a late charge of six (6) percent of the amount in which the absent parent is delinquent at the time the late charge is assessed. This charge may be assessed only in addition to and after full payment of the overdue support and only if its imposition shall not directly or indirectly result in a decrease in the amount of support which is paid to the child or spouse to whom, or on whose behalf, it is owed.

Section 13. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.63. Flat Fee. The Child Support Enforcement Office shall collect a flat fee of twenty-five dollars (\$25.00) from every non-AFDC client it represents when:

- (1) It files a complaint to establish either paternity or a defendant's obligation of child support.
- (2) It initiates a complaint in a URESA action.

 No plaintiff shall be charged more than one fee for the initiation of a single proceeding.

Section 14. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.64. Child Support Obligations a Primary Debt.

All payments of child support must be made by the person owing the support payment prior to the payment of any debts owing to creditors. An absent parent shall not be relieved of his duty to provide support when he has brought about his own unstable financial situation by voluntarily incurring subsequent obligations.

Section 15. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.65. Financial Statement Required.

Any person in the Territory of Guam whose absence or failure to provide support and maintenance is the basis upon which an application is filed for public assistance on behalf of a child must complete a statement, under oath, of his current monthly income, his total income over the past 12 months, the number of dependents for whom he is providing support, the amount he is contributing regularly toward the

support of all children or their caretakers for whom application for such assistance is made, his current monthly living expenses, and any other information as is pertinent to determining his ability to support his children or the custodial parent. This statement shall be provided upon demand made by the Child Support Enforcement Office or the Attorney General, and if assistance based upon that application is granted on behalf of such child, additional statements shall be filed annually thereafter with the Child Support Enforcement Office as long as a debt to the Department exists. Failure to comply with this section shall constitute a misdemeanor.

Section 16. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.66. Assignment of Support Rights by Applicants for Public Assistance. An applicant for assistance under this Chapter is deemed to have assigned to the Department at the time of application all rights to child support from any other person the applicant may have on his own behalf or on behalf of any child for whom application is made. The assignment:

- (1) Is effective as to both current and accrued child support obligations.
- (2) Takes effect upon determination that the applicant is eligible for assistance under this Chapter.

(3) Terminates when an applicant ceases to receive public assistance except with respect to the amount of any unpaid support obligation accrued under the assignment.

Whenever an applicant to whom a duty to support is owed applies for assistance, the Department shall give him notice that these support rights will be assigned.

Section 17. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.67. Standards for Determining Ability to Sup-The Department shall establish a standard by which the ability of the absent parent to support his child or children shall be measured. The standard shall be designed to ensure that the absent parent contributes a fair and equitable amount to the support of the child and that the child for whom support is sought benefits from the income and resources of the absent parent on an equitable basis in comparison with any other minor children of the absent The standard shall take into consideration all parent. earnings, income and resources of the absent parent including real and personal property; the earnings potential of the absent parent; the reasonable necessities of the absent parent; the needs of the child for whom support is sought; the amount of assistance that would be paid the child under the full standard of need established by the State Plan under the Federal Social Security Act; and the existence of other dependents of the absent parent. The

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requirement by this statute shall be promulgated according to the Administrative Adjudication Law. These regulations shall be binding upon the Superior Court.

Section 18. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.68. Report to the Legislature. The supervisor of the Child Support Enforcement Office shall report to the Legislature no later than March 15th of every year as to:

- (1) The number of parents located.
- (2) The amount of money generated through the collection of child support for dependent children.
- (3) The cost of program management and administration.
- (4) Any other information that the supervisor determines will be useful to the Legislature in evaluating the program.

Section 19. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.69. Conditional Appropriation. If, for any reason, Federal Financial Participation ceases to be available to the Child Support Enforcement Office, the Office shall retain all funds it collects for welfare expended and apply said monies to its own operations and there shall be appropriated to the office, on a quarterly basis from the General Fund, an amount equal to the Child Support Enforcement Office's operating expenses in any given fiscal quarter

minus the funds the office collects in that quarter for welfare expended.

Section 20. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

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§9120.70. Who May Bring Suit. A suit for child support or declaration of paternity may be brought by any person with an interest in the child, including the child himself through a representative authorized by the court, any agency of the territory of Guam or the Department of Public Health and Social Services.

Section 21. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.71. Trial of Paternity and Burden of Proof. When the paternity of a child born out of wedlock is disputed, the determination of paternity shall be made by the court without a jury. The trial shall be a civil trial and there shall be no right to a criminal trial on the issue of paternity. The burden of proof shall be by a preponderance of the evidence.

Section 22. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.72. Failure to provide Visitation Rights a Separate Issue. The existence or enforcement of a duty of support owed by an absent parent for the support of a minor child shall not be affected by a failure or refusal by the

custodial parent to implement any rights as to custody or visitation granted by a court to the absent parent.

Section 23. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.73. Provisions Court May Make by Order After Commencement of Suit and Before Decree. If default is made in the payment of any monies falling due under the terms of an order pending suit, the delinquent amount shall be entered and docketed as a judgment, and execution may issue thereon to force payment thereof in the same manner and with like effect as upon the final decree. The remedy provided by this subsection shall be deemed cumulative and not exclusive.

Section 24. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.74. Orders Adjusted Yearly. Whenever the Department obtains an order of support, the dollar amount the obligor must pay on behalf of each person under that order shall be increased by five (5) percent of the dollar amount named in the original order by operation of law on the first date of payment occurring on or after January 1st for every year the order remains in effect.

Section 25. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.75. Vacation or Modification of Orders. The order is a final judgment as to any installment or payment of money which has accrued up to the time either party makes

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a motion to set aside, alter or modify the order. The provisions of any order respecting maintenance or support may be modified only as to installments accruing subsequent to the motion for modification and only upon a showing of a substantial and material change of circumstances. Furthermore, any order directing payment of money for support or maintenance of the spouse or the minor child or children shall not be suspended nor the execution of the order stayed pending an appeal.

Section 26. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.76. Registration of Foreign Support Orders. If the duty of support is based upon a foreign support order, the obligee and the Department have the additional remedies provided in the following sections:

- (a) The obligee or the Department may register the foreign support order in the Superior Court of Guam in the manner, with the effect, and for the purposes herein provided.
- (b) The Clerk of the Superior Court shall maintain a Registry of Foreign Support Orders in which he shall file foreign support orders.
- (c) An obligee or the Department, when seeking to register a foreign support order in the Superior Court, shall transmit to the Clerk of the Superior Court (1) three certified copies of the order with all modifications thereof, (2) one copy of the Reciprocal

Enforcement of Support Act of the state in which the order was made, (3) a statement verified and signed by the obligee or the Department, showing the mailing address of the obligee, the last known place of residence and mailing address of the absent parent, the amount of support remaining unpaid, a description and the location of any property of the absent parent available upon execution, and a list of the states in which the order is registered. Upon receipt of these documents the Clerk of the Superior Court shall file them in the Registry of Foreign Support Orders. The filing constitutes registration under this Act.

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(e) Promptly upon registration, the Clerk of the Superior Court shall send by certified or registered mail to the absent parent at the address given a notice of the registration with a copy of the registered support order and the mailing address of the obligee. He shall notify the Attorney General of this action and the Attorney General shall proceed diligently to enforce the order.

Section 27. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.77. Effect of Registration; Enforcement Procedure.

(a) Upon registration, the registered foreign support order shall be treated in the same manner as a support order issued by the Superior Court. It shall

have the same effect and be subject to the same procedures, defenses, and proceedings for reopening, vacating, or staying as a support order of this Territory and may be enforced and satisfied in like manner, except as otherwise provided in this Chapter.

- (b) The obligor has twenty days after mailing of the notice of the registration in which to petition the court to vacate the registration or for other relief. If he does not so petition the court, the registered support order is confirmed.
- At the hearing to enforce the registered court order the obligor may present only matters that would be available to him as defenses in an action to enforce a foreign money judgment. If he shows to the court that an appeal from the order is pending or will be taken or that a stay of execution has been granted, the court shall stay enforcement of the order until the appeal is concluded, the time for appeal has expired, or the order is vacated, upon satisfactory proof that the obligor has furnished security for payment of the support order as required by the rendering state. he shows to the court any ground upon which enforcement of a support order of this Territory may be stayed, the court shall stay enforcement of the order for an appropriate period if the obligor furnishes the same security for payment of the support order that is required for a support order of this Territory.

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Section 28. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.78. Mandatory Attachment of Territorial Income Tax Refund.

(a) Whenever an obligor is delinguent in the amount of \$500 or more, the Department shall send written notice by certified mail, return receipt requested, to the obligor that withholding will be made from any tax refund which the Government of Guam owes The written notice shall inform the obligor that he may request a hearing with the Department of Public Health and Social Services on the issue of his delinquency and inform him about the time, place and manner of doing so. The notice shall also inform him that, if he filed a joint return for the year in question, the person who filed with him may request a hearing under section (d) below. The obligor shall have ten days after he receives the notice to either satisfy the delinquency in full or to request a hearing. If the delinquency is satisfied in full, the Child Support Enforcement Office shall make no further attempt to attach the obligor's tax refund. The request for a hearing must be in writing on a form to be prescribed by the Director of the Department of Public Health and Social Services. The hearing shall be conducted in accordance with Chapter Two of the Administrative Adjudication Law except that the Director of the

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Department of Public Health and Social Services may authorize an employee of the Department to sit as hearing officer. The only two issues which may be contested or resolved at the hearing shall be whether or not the obligor is delinquent and the amount of the delinquency.

- (b) If the delinquency is not paid in full or if no hearing is requested within ten days after the obligor receives notice, the Department shall immediately notify the Director of Revenue and Taxation of the delinquency. If a hearing is held, the Department shall notify the Director of Revenue and Taxation of the existence of any delinquency within ten days after the Director of the Department of Health and Social Services approves the hearing decision.
- (c) Whenever the Department notifies the Director of Revenue and Taxation under section (b) it shall inform him that the obligor has been given the opportunity to contest the validity of the charge of delinquency and its amount in an administrative proceeding and also provide him with the obligor's social security number and address. The Director of Revenue and Taxation shall then determine if the obligor is owed any money by the Government of Guam as part of a tax refund. If there is such a debt, the Director of Revenue and Taxation shall withhold from the obligor an amount equal to the amount of support owed and pay

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it over to the Clerk of the Superior Court and shall simultaneously notify the obligor by certified mail, return receipt requested, that this amount is being withheld.

(d) If a delinguent obligor filed a joint return for the year in question and an amount is withheld from his tax refund, the Director of Revenue and Taxation, at the same time he notifies the obligor pursuant to section (c) above, shall also notify by certified mail, return receipt requested, the person who filed with the obligor and advise that person that he must file with the Department of Revenue and Taxation a claim for his share of the refund. The notice shall contain information about the time, place and manner of doing so. claim must be filed on a form prescribed by the Director of Revenue and Taxation. The Director of Revenue Taxation shall examine the claim and pay the claimant his proper share of the income tax refund. Any claimant dissatisfied with the amount of his award may request a hearing with the Department of Revenue and Taxation within ten days after he is notified of his award. The hearing shall be conducted according to Chapter Two of the Administrative Adjudication Law.

Section 29. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.79. When Bond is Required. If an obligor fails to make three or more child support payments as required by

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court order, the court, in addition to other remedies provided by this chapter, shall order the person to either execute a bond, subject to the approval of the court, or to pay security to the court, the bond or security to be conditioned on the payment of past-due and future child support payments as required by the court order. If the obligor fails to make a child support payment as required by the court order after having executed a bond or having paid security to the court, the court shall collect on the bond or may seize all or a portion of the security. amount collected from a bond or an amount of forfeited security shall be paid to the obligee for the benefit of the child and shall be applied to the outstanding indebtedness the absent parent. However, the application of bond or security funds to the obligor's indebtedness is not a defense in a contempt of court proceeding.

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a bond or pay security to the court only upon motion of the obligee and after notice is given to the obligor by certified mail, return receipt requested. The obligor shall have ten days in which to request a hearing. If there is no request for a hearing, the court shall order him to execute the bond or pay the security. The only defenses which may be raised at the hearing are mistakes of fact concerning the order, existence of arrearages and their amount.

Section 30. The following new section 9120.89 is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.80 Advertising. The Child Support Enforcement Office shall, from time to time, advertise itself and the services it provides to the public by such means and through such media as it chooses.

- (a) The sum of \$_____ is appropriated from the General Fund to the Child Support Enforcement Office for this purpose for FY 1985.
- Section 31. The following new section 9120.81 is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.
 - §9120.81. Medical Costs Mandatory. Whenever the Superior Court issues or modifies an order concerning child support, it shall include medical costs for the child as part of the absent parent's obligation of support if medical insurance is available to the absent parent at a reasonable cost.
- Section 32. A new section 9120.82 is added to Sub-Chapter C-1 of Chapter II of Title X of the Government Code of Guam.
 - §9120.82. Order Reduced to Judgment. Whenever the Superior Court makes a finding that an obligor is delinquent in child support payments and incorporates that finding in an order, the order shall be automatically reduced to judgment. That judgment shall be entered and enforceable in

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accordance with Chapters VII and IX of the Code of Civil Procedure as well as any other relevant parts thereof.

(a) The Child Support Enforcement Office may enforce such a judgment on behalf of any child it is otherwise authorized to represent or on behalf of the Department of Public Health and Social Services if there has been an assignment of child support.

Section 33. The following new section 9120.83 is added to Subchapter C-1 of Chapter II Title X of the Government Code of Guar

§9120.83. Reports to Consumer Reporting Agencies.

Whenever an obligor is delinquent on child support payments in the amount of \$1000 or more, the Child Support Enforcement Office shall release information pertaining to that obligor, including the size of the delinquency, to any consumer reporting agency which requests such information. When the amount of such a delinquency is less than \$1,000, the Child Support Enforcement Office has the option of releasing such information to a consumer reporting agency that requests it.

(a) Before the Child Support Enforcement Office releases this information, it must inform the obligor that it is about to release the information, inform him of the amount of the delinquency and that he has ten days in which to make an appointment with the head of the Child Support Enforcement Office to contest the

accuracy of the information about to be released. If no meeting is requested within ten days the Child Support Enforcement Office shall release the information. If a meeting is requested and held, the head of the Child Support Enforcement Office shall state his findings about the accuracy of the information in writing, retain a copy of his findings and send another copy to the absent parent.

- (b) Whenever the Child Support Enforcement Office releases this information to a consumer reporting agency, it may charge that agency a fee of \$5.00 for doing so.
- (c) As used in this section, the term "consumer reporting agency" means any person or business which, for monetary fees, dues, or on a cooperative nonprofit basis, regularly engages in whole or in part in the practice of assembling or evaluating consumer credit information or other information on consumers for the purpose of furnishing consumer reports to third parties, and which uses any means or facility of interstate commerce for the purpose of preparing or furnishing consumer reports.

Section 34. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.90. Definitions.

(a) As used in Section 9120.90 through 9120.97, "earnings" means compensation paid or payable for

personal services, whether denominated as wages, salary, commission, bonus, or otherwise, and includes periodic payments pursuant to a pension or retirement program.

- (b) In this section, "employer" means any person, including the United States or any agency of the Government of Guam.
- (c) "Person" shall include, but is not limited to, individuals, partnerships, joint ventures, and corporations.

Section 35. The following new section is added to Subchapter C-1 of Chapter II of Title X of the Government Code of Guam.

§9120.91. Mandatory Wage Assignment. In any proceeding where the court has ordered either or both parents to pay any amount for the support of a minor child, the court shall order either or both parents to assign to the Clerk of the Superior Court that portion of the salary or wages of that parent due or to be due in the future as will be sufficient to pay the amount ordered by the court for the support, maintenance, and education of the minor child. The order shall operate as an assignment and shall be binding upon any existing or future employer of the defaulting parent upon whom a copy of the order is served. Such a wage assignment shall be a continuing lien and levy against the wages of the obligor.

(a) On motion of any party to a suit in which an assignment of wages has been ordered, the court shall,

after notice to all parties to the suit, hold a hearing and order any employer named in the assignment to withhold from the assignor's disposable earnings. The court shall make the determination as to whether or not an assignment will occur and give notice of this assignment to the obligor no more than forty-five days after notice is served upon the obligor.

- (b) The order shall contain the amount and duration of the assignment, the notices required by other subsections of this section, the style and docket number of the suit, the name and address of assignor's employer, the name and address of the obligee, a requirement that the assignor promptly notify the obligee or the Child Support Enforcement Office of any change in circumstances affecting the assignment, and any other information deemed necessary by the court. The court shall require the assigned amount to be paid to the Clerk of the Superior Court.
- after service of the order upon the employer. Service of the order shall be issued and served as in other civil cases, including by certified or registered mail, return receipt requested. After the effective date, the assigned amount, less any administrative fee, shall be remitted to the Clerk of the Superior Court on each regular due date or pay date. The employer may deduct from the assigned amount an administrative fee of not more than \$2.00 per month.

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- (d) At any time after service of the order, the employer may make a motion for hearing on the validity and application of the assignment. The hearing shall be held within 15 days following the filing of the motion. Pending the hearing, the assignment remains binding unless otherwise ordered by the court, and payments of the amount assigned shall be made to the Clerk of the Superior Court.
 - (e) Hearings under this section may be joined with any other hearing in any suit affecting the parent-child relationship.
 - (f) When a wage assignment concerning child support is ordered against an assignor, it shall take precedence over any other legal process against the same wages.

Section 36. A new section 9120.92 is added to the Government Code as follows:

S9120.92. Termination of Wage Assignment. No wage assignment is ordered pursuant to this law by the Superior Court shall terminate until a motion to terminate is made by obligar when one of the following events occurs:

- (1) the death of the assignor;
- (2) the death of the child on whose behalf the support is owed;
- (3) the child on whose behalf the support is owed reaches his majority or marries or becomes emancipated;
- (4) the absent parent is given custody of the child under a valid court order;

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(5) the adoption by a third party of the child on whose behalf support is owed;

(6) the court order expires under its own terms.

Whenever a wage assignment terminates because of one of these events, it shall terminate in regard to child support payments due in the future only and the assignor shall remain liable for any payments that accrue before that event occurs.

Section 37. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.93. Multiple Wage Assignments. The Superior Court shall consider the fact that an employee may be subject to two or more wage assignments. Upon motion by any party to the suit or suits, or upon the court's own motion, the court may, after notice to all parties to the suit or suits and a hearing, modify an assignment under this section for the purpose of making new assignments for the benefit of all of the children whom the assignor is obligated to support, in order to avoid assigning more than the maximum amount permitted under these sections.

Section 38. Adds a new section 9120.94 to the Government Code as follows:

<u>ment</u>. If an obligor has been ordered to make child support payments by the Superior Court, but a wage assignment has not been ordered, the Court, upon application of the Department or the obligee, shall issue an order to show cause why

a portion of the obligor's wages should not be assigned in the same manner as that provided for in Section 9120.91 of the Government Code. The only defenses which the obligor can raise at such a hearing are:

- (1) that withholding is not proper because of a mistake of fact that is not res judicata concerning such matters as an error in the amount of the current support owed or arrearage that had accrued, mistaken identity of the obligor, or error in the amount of income to be withheld;
- (2) that the Superior Court lacked personal jurisdiction over him when it issued the original support order;
- (3) that the statute of limitations precludes enforcement of all or part of the arrearages. The Court shall render its decision within forty-five days after notice is provided to the obligor. In its decision and order, the court shall inform the obligor of whether or not a wage assignment has been ordered, and when it is to begin and shall also furnish the obligor and his employer with the information it is required to give to the obligor's employer by Sections (c) and (d) of Section 9120.91 of the Government Code.

Section 39. A new section 9120.95 of the Government code is added as follows:

§9120.95. Spousal Support. The Department may seek spousal support on behalf of any custodial spouse who is eligible for its assistance under the terms of Section 454(4) and 454(6) of the Social Security Act by using the

wage assignment procedures and other Guam laws dealing with child support. It may also charge any such spouse who is not receiving public assistance a flat fee of \$25 when it initiates proceedings on his behalf.

Section 40. A new section 9120.96 is added to Sub-Chapter C-1 of Chapter II of Title X of the Government Code of Guam as follows.

§9120.96. Maximum Amount Assignable.

- (a) Whenever the Superior Court orders a wage assignment under this Title, the maximum amount it may order assigned for spousal and child support taken together is sixty percent of the obligor's disposable earnings. However, if the obligor is also supporting either a spouse or dependent child who is not the subject of a support order, the Superior Court may order that up to fifty percent of the obligor's disposable earnings be assigned.
- (b) If the obligor is liable for arrearages, the Superior Court still may not order him to pay more than the maximum amount allowed by this section.
- Section 41. The following new section is added to Subchapter C-1 of Title X of the Government Code of Guam.

§9120.97. Employer's Rights and Responsibilities

(a) An employer who is properly served with an order of wage assignment under this Sub-Chapter, and who fails to comply with that order within the time specified, shall be liable to the obligee of that order in the amount not paid in compliance with that order as

well as for court costs and reasonable attorney's fees. Every such order so served must contain notice of this provision. An employer who is served with two or more such orders concerning the same employee shall comply with all such orders, giving priority to the one first served upon him. However, he may also combine all the payments he is supposed to make to the Clerk of the Superior Court in one payment for each of his pay periods provided that he designates how much money is being paid on behalf of each employee and in regard to which cases.

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employer may terminate (b) No or otherwise discipline any employee because that employee's earnings are subject to a wage assignment. An employer who violates this section may be required to make full restitution to the aggrieved employee, including reinstatement, back pay, all benefits accruing on account of employment, as well as court costs and reasonable attorney's fees incurred by the employee in an action to enforce his rights under this section. Also, in a proceeding to enforce the aggrieved employee's rights, the court may impose a fine of up to \$200 on the employer. This fine shall be payable to the revenue generating account of the Child Support Enforcement Office. Every order of wage assignment must contain notice of this provision.

(c) No employer may be forced to change his pay schedules or the dates on which he pays his employees pursuant to a court ordered wage assignment pursuant to this section. However, every employer must be ordered to comply with the order within fifteen days after he is served with the order.

(d) Nothing in this Subchapter shall be construed to limit the use of any and all other civil or criminal remedies to enforce child or spousal support obligations.

Section 42. A new Subchapter C-2 is added to Chapter II of Title X of the Government Code of Guam. A new section 9120.100 is added to Sub-Chapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.100 General Provisions.

- (a) Purpose: The purpose of this Sub-Chapter is to enhance the enforcement of support obligations by providing a quick and effective procedure for the withholding of income derived in this jurisdiction to enforce support orders of other jurisdictions and by requiring that income withholding to enforce the support orders of this jurisdiction be sought in other jurisdictions. This Act shall be liberally construed to effect that purpose.
 - (b) Definitions: As used in this Act:
 - (1) "Support order" means any order, decree, or judgment for the support, or for the payment of

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arrearages on such support, of a child, spouse, or former spouse issued by a court or agency of another jurisdiction, whether interlocutory or final, whether incidental to a proceeding for divorce, judicial or legal separation, separate maintenance, paternity, guardianship, civil protection or otherwise.

- (2) "Jurisdiction" means any state or political subdivision, territory or possession of the United States, the District of Columbia, the Commonwealth of Puerto Rico and the Commonwealth of the Northern Marianas Islands or any foreign country with whom the United States has reciprocity.
- (3) "Department" means the Department of Public Health and Social Services and, when the context requires, "court" or "agency" means either the court or agency of any other jurisdiction with functions similar to those defined in this Act, including the issuance and enforcement of support orders.
- (4) "Child" means any child, whether above or below the age of majority, with respect to whom a support order exists.
- (5) "Obligor" means any person required to make payments under the terms of a support order for a child, spouse, or former spouse.

(6) "Obligee" means any person or entity which is entitled to receive support under an order of support and shall include an agency of another jurisdiction to which a person has assigned his or her right to support.

- (7) "Income" means income as defined in section 9120.90 of the Government Code.
 - (8) "Employer" means any payor of income.
- (9) "Income derived in this jurisdiction" means any income, the payor of which is subject to the jurisdiction of this territory for the purpose of imposing and enforcing income withholding under sections 9120.90 through 9210.97 of the Government Code.
- (c) Remedies Additional to Those Now Existing:

The remedies herein provided are in addition to, and not in substitution for, any other remedy otherwise available to enforce a support order of another jurisdiction. Relief under this Act shall not be denied, delayed, or otherwise affected because of the availability of other remedies, nor shall relief under any other statute be delayed or denied because of the availability of this remedy.

Section 43. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.101. Initiation Of Wage Assignments And Cooperation With Other Jurisdictions. On behalf of any client for

whom the Department is already providing services, or on application of a resident of Guam, or on behalf of the Department if the obligee has assigned support rights, the Department shall promptly request the agency of another jurisdiction in which the obligor of a support order derives income to enter that order for the purpose of obtaining income withholding against such income. The Department shall compile and transmit promptly to the agency of the other jurisdiction all documentation required there to enter a support order for this purpose. The Department shall also transmit immediately to the agency of the other jurisdiction a certified copy of any subsequent modifications of the support order.

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Section 44. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

- S9120.102. Responsibilities for Entering A Support Order Of Another Jurisdiction For Purposes Of Income With-holding. (a) Upon receiving a support order of another jurisdiction with the documentation specified in subsection (b) from an agency of another jurisdiction, the Department shall file these documents with the Clerk of the Superior Court. The Clerk of the Superior Court shall accept the documents filed and such acceptance shall constitute registration of the support order under this Act.
 - (b) The following documentation is required for the registration of a support order of another jurisdiction:

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- (1) a certified copy of the support order with all modifications;
- (2) a certified copy of an income withholding order or notice, if any, still in effect;
- (3) a copy of the portion of the income withholding statute of the jurisdiction which issued the support order which states the requirements for obtaining income withholding under the law of that jurisdiction;
- (4) either a sworn statement of the obligee or certified statement of the agency of the arrearages and the assignment of support rights, if any;
 - (5) a statement of:
 - (a) the name, address, and social security number of the obligor, if known;
 - (b) the name and address of the obligor's employer or of any other source of income of the obligor derived in this state against which income withholding is sought, if known;
 - (c) the name and address of the agency or person to whom support payments collected by income withholding shall be transmitted.
- (c) If the documentation received by the Department under subsection (a) does not conform to the requirements of subsection (b), the Department shall

remedy any defect which it can without the assistance of the requesting agency or person. If the Department is unable to make such corrections, it shall immediately notify the requesting agency, court or person of the necessary additions or corrections. In neither case shall the documentation be returned. The Department and the Superior Court shall accept the documentation required by subsections (a) and (b) even if it is not in the usual form required by local rules, so long as the substantive requirements of these subsections are met. Defects of form shall not constitute a valid defense.

(d) A support order entered under subsection (a) shall be enforceable by income withholding against income derived on Guam in the manner and with the effect as set forth in sections 9120.90 through 9120.97 of the Government Code of Guam. Entry of the order shall not confer jurisdiction on the Superior Court of Guam for any purpose other than income withholding.

Section 45. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.103. Notice Of Foreign Support Order

(a) On the date a support order is entered pursuant to section 9120.102 of the Government Code, the Superior Court shall serve upon the obligor, in accordance with section 9120.91 of the Government Code, notice of a proposed income withholding. That notice

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shall contain the same information required in section 9120.91 of the Government Code. The notice shall also advise the obligor that the income withholding was requested on the basis of a support order of another jurisdiction. The date of serving notice on the obligor shall be the equivalent of Section 9120.91 of the Government Code for the purpose of measuring time for holding a hearing and rendering a decision.

Section 46. The following new section is added to Subchapter C-2 of Chapter II of the Government Code of Guam.

§9120.104. Income Withholding Hearing.

- (a) At any hearing contesting proposed income withholding based on a support order entered under section 9120.102, the entered order, accompanying sworn or certified statement, and a certified copy of an income withholding order, if any, still in effect, shall constitute prima facie proof, without further proof or foundation, that the support order is valid, that the amount of current support payments and arrearages is as stated, and that the obligee would be entitled to income withholding under the law of the jurisdiction which issued the support order.
- (b) Once a prima facie case has been established, the obligor may raise only the following defenses:
 - (1) that withholding is not proper because of a mistake of fact that is not res judicata concerning such matters as an error in the amount

of current support owed or arrearage that had accrued, mistaken identity of the obligor, or error in the amount of income to be withheld;

- (2) that the court or agency which issued the support order entered under this Act lacked personal jurisdiction over the obligor;
- (3) that the statute of limitations under section 9120.110 of the Government Code precludes enforcement of all or part of the arrearages.

The burden shall be on the obligor to establish these defenses.

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If the obligor presents evidence which constitutes a full or partial defense, the court shall, at the request of the obligee, continue the case to permit further evidence relative to the defense to be adduced by either party. However, if the obligor acknowledges liability sufficient to entitle obligee to income withholding, the court shall require income withholding for the payment of current support payments under the support order and of so much of any arrearage as is not in dispute, while continuing the case with respect to those matters still in dispute. The court shall determine which matters are still in dispute as soon as possible, and, if appropriate, shall modify the withholding order to conform to that determination.

(d) In addition to other procedural devices available to a party, any party to the proceeding or a guardian ad litem or other representative of the child may adduce testimony of witnesses in another jurisdiction, including the parties and any of the children, by deposition, by written discovery, by photographic discovery such as videotaped depositions or by personal appearance before the court by telephone or photographic means. The court, on its own motion, may direct that the testimony of a person be taken in another state and may prescribe the manner in which and the terms upon which the testimony shall be taken.

- (e) The Superior Court may request the appropriate court or agency of another state to hold a hearing to adduce evidence, to permit a deposition to be taken before the court or agency, to order a party to produce or give evidence under other procedures of that state and to forward to the Superior Court certified copies of the evidence adduced in compliance with the request.
- (f) Upon request of a court or agency of another jurisdiction, the Superior Court may order a person in this territory to appear at a hearing or deposition to adduce evidence or to produce or give evidence under other procedures available in this state. A certified copy of the evidence adduced, such as a transcript or videotape, shall be forwarded by the Clerk of the Superior Court to the requesting court or agency.

(g) A person residing on Guam may voluntarily testify by deposition, statement or affidavit on Guam for use in a proceeding to obtain income withholding outside this jurisdiction.

Section 47. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

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§9120.105 Income Withholding Order. If the obligor does not request a hearing in the time provided, or if a hearing is held and it is determined that the obligee is entitled to income withholding under the local law of the jurisdiction which issued the support order, the court shall issue an income withholding order under section 9120.91 of the Government Code. The Department shall promptly notify the requesting agency, court or person of the date when withholding will begin.

Section 48. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.106. Notice To Employer and other Provisions.

The provisions of section 9120.97 of the Government Code apply to income withholding based on a support order of another jurisdiction entered under this Act.

Section 49. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.107 Distribution Of Collected Support Payments.

(a) The income withholding order shall direct that payment be made to the Clerk of the Superior Court. The clerk shall promptly transmit payments

received pursuant to an income withholding order based on a support order of another jurisdiction entered under this Act to the appropriate agency, court or person from the initiating jurisdiction.

(b) A support order entered pursuant to section 9120.102 of the Government Code does not nullify and is not nullified by a support order made by the Superior Court pursuant to any other law or by a support order made by a court of any other state. Amounts collected by any withholding of income shall be credited against the amounts accruing or accrued for any period under any support orders issued either by this territory or by a state.

Section 50. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.108. Voluntary Income Withholding.

Any person who is the obligor of a support order of another jurisdiction may obtain voluntary income withholding by filing with the Superior Court a request for such withholding and a certified copy of the support order of that jurisdiction. The court shall issue an income withholding order under section 9120.105 of the Government Code. Payment shall be made to the Clerk of Court who shall forward the money to the appropriate court or agency in the appropriate jurisdiction.

Section 51. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.109. Changes.

- (a) Changes in original order: The Department, upon receiving a certified copy of any amendment or modification to a support order entered pursuant to section 9120.102 of the Government Code, shall initiate, as though it was a support order of this territory, necessary procedures to amend or modify the income withholding order of this territory which was based upon the entered support order. The court shall amend or modify the income withholding order to conform to the modified support order.
- (b) Changes in jurisdiction: If the Department determines that the obligor has obtained employment in another state or has a new or additional source of income in another state, it shall notify the agency which requested the income withholding of the changes within five working days of receiving that information and shall forward to that agency all information it has or can obtain with respect to the obligor's new address and the name and address of the obligor's new employer or other source of income. The Department shall include with the notice a certified copy of the income withholding order in effect in this territory.

Section 52. The following new section is added to Subchapter C-2 of Chapter II of Title X of the Government Code of Guam.

§9120.110. Choice Of Law.

- (a) The local law of this territory shall apply in all actions and proceedings concerning the issuance, enforcement and duration of income withholding orders issued by a court of this territory, which is based upon a support order of another jurisdiction entered pursuant to section 9120.102 of the Government Code except as provided in subsections (b) and (c).
- (b) The law of the jurisdiction which issued the support order shall govern the following: arrearages which are enforceable by income withholding, including but not limited to interest, attorney's fees, court costs, and costs of paternity testing.
- (c) The court shall apply the statute of limitations for maintaining an action on arrearages of support payments of either the local law of this territory or of the jurisdiction which issued the support order entered under this Act, whichever is longer.

Section 53. The following sections are added to Title V of the Code of Civil Procedure:

- §417. Jurisdiction Over Non-Resident Defendants. A court of this Territory may exercise jurisdiction on any basis not inconsistent with the Organic Act or the Constitution of the United States.
- §418. Jurisdiction Over Non-Resident Defendants in Suits Affecting Parent-Child Relationships. In a suit

affecting the parent-child relationship, the courts may exercise personal jurisdiction over a person on whom service of citation is required or over the person's personal representative, although the person is not a resident or domiciliary of this Territory, if:

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- (1) the child was conceived in Guam and the person on whom service is required is a parent or an alleged or probable father of the child;
- (2) the child resides in Guam as a result of the acts or directives or with the approval of the person on whom service is required;
- (3) the person on whom service is required has resided with the child in Guam; or
- (4) notwithstanding subdivisions (1), (2) or (3) above, there is any basis consistent with the Organic Act or the Constitution of the United States for the exercise of personal jurisdiction.

Section 54. Legislative Intent and Severability. The legislative intent of this Act is to increase the efficiency of the Child Support Enforcement Office and to lighten the burden of taxpayers who are supporting children on public assistance. This Act also intends to make possible new legal procedures designed to increase the likelihood that parents absent from their children shall nevertheless contribute to the support of their children. This Act should be liberally construed to those ends. If any portion of this Act is declared invalid for any reason by any court of law the remainder of this Act shall remain in effect.